

1 A peak-period taxi scheme design problem: formulation and policy

2 implications

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23 **Abstract**

24 Taxis are one of the most important urban transportation modes which provide prompt  
25 and comfortable service to customers. It is commonly known that demand for and  
26 supply of taxis fluctuate at different times of a day, leading to peak periods when  
27 customer waiting time for taxis is longer and the quality of taxi service is lower than  
28 that of the off-peak periods. There have been real-world practices to mitigate the  
29 demand-supply imbalance and improve the service quality of taxis during peak periods.  
30 For example, a peak-period surcharge is imposed on taxi passengers in Singapore; the  
31 city of Perth in Australia introduces a fleet of peak-period taxis (PTs) which are allowed  
32 to operate within specific hours as the additional supply to the market. However, there  
33 lacks theoretical evidence to tell which means (or both) should be implemented and it  
34 is also unclear which factor(s) is determinant to the optimal surcharge and the optimal  
35 fleet size and shift of PTs. Moreover, there is no methodology to design the optimal  
36 shifts (the permitted operating hours) and fleet size of PTs and the optimal peak-period  
37 surcharge. To tackle the above issues, this paper proposes a peak-period taxi scheme  
38 design problem (PTSDP) that aims to determine the optimal fleet size/shifts of PTs and  
39 a peak-period taxi surcharge. The problem is formulated as a bi-level optimization  
40 model in which the upper level is the regulator (government) problem and the lower  
41 level stands for the taxi driver problem. The model is solved by a brute force method  
42 combined with the Hooke-Jeeves pattern search and the Frank-Wolfe algorithm.  
43 Numerical examples are given to give policy implications and managerial insights into  
44 the regulation of taxi markets.

45 **Keywords:**

46 Taxi market regulation; taxi shift; peak-hour taxi; peak-hour surcharge; bi-level  
47 optimization

48 **1. Introduction**

49 Taxis offer round-the-clock and door-to-door services to customers with comforts and  
50 speed. As one of the most important urban transportation modes, taxis take up a large

51 proportion of daily trips. For example, in Hong Kong, there are in total 18,163 taxis  
52 running in the city that takes nearly one million passengers daily (GovHK, 2020a). In  
53 New York City, over 130000 taxis serve around 1000000 trips every day (TLC, 2019).

54 It is well-known that the demand for and supply of taxi services vary during different  
55 hours of a day and that the demand-supply imbalance of taxi markets exists, resulting  
56 in peak periods in which customer waiting time for taxis is longer and the quality of  
57 taxi services is lower than that of the off-peak periods.

58 To tackle the demand-supply imbalance during peak-periods, two main ways can be  
59 found in several real-world practices, namely the implementation of peak-period taxi  
60 surcharge and the introduction of peak-period taxis (PTs). For example, Singapore  
61 implements a peak-period surcharge to taxi passengers with an additional 25% price on  
62 top of the meter fare of each ride. The peak-period surcharge is effective in two periods.  
63 The first one is from 6 a.m. to 9 a.m. from Monday to Friday and the second one refers  
64 to the time from 6 p.m. to 12 a.m. on any day. According to SG Observer (2019), the  
65 idea behind the surcharge is to adjust the prices of the taxi rides to match customer  
66 demand with driver supply. Raising the taxi fares during peak periods can ensure that  
67 there are sufficient cabs around for passengers during these times.

68 Another example can be found in the city of Perth in Australia, where the Department  
69 of Transport introduced a fleet of PTs to the city. There were 1493 conventional taxis  
70 and 293 PTs operating in the city in 2016 (GovWA, 2016). The PTs must operate on  
71 Friday and Saturday nights (5 p.m. to 6 p.m.) and may work in the other three optional  
72 time slots (see Table 1). According to the introduction from the Swan Taxi Limited  
73 (2019), the main purpose of PTs is to increase the taxi fleet size in Perth during peak  
74 periods to reduce the customer waiting time for taxis.

75 The above real-world practices, yet, bring some critical questions to our attention.  
76 First, there lacks theoretical evidence to tell which means (peak-period surcharge or  
77 PTs) or both should be implemented in resolving demand-supply imbalance during  
78 peak periods. On one hand, imposing a peak-period surcharge lowers the customer  
79 waiting time for taxis by pricing out a certain number of passengers, which implies that  
80 consumer surplus also decreases. On the other hand, although introducing PTs brings  
81 more taxis on streets so that customer waiting time for taxis falls, the existing taxis in  
82 the market may earn less as now more taxis are competing with them, which leads to a  
83 lower producer surplus. Therefore, it is still necessary to verify whether we should  
84 adopt a peak-period surcharge or PTs (or both) to reduce the customer waiting time for  
85 taxis while social welfare can be properly sustained.

Table 1 Optional operating time slots for PTs in Perth (GovWA, 2014)

Time slots	Effective day(s) of week	Permitted operating hours
1	Friday	From 4 p.m. onwards
2	Monday to Friday	4 a.m. to 9 a.m.
3	Sunday	6 p.m. to 12 a.m.

87 The second critical question is how to determine the optimal shifts of PTs, the  
 88 optimal fleet size of PTs, and the optimal peak-period surcharge. Normally, a taxi shift  
 89 refers to a set of consecutive hours during which taxi drivers are permitted to work. In  
 90 many cities around the world (e.g., Beijing, Hong Kong, Sydney, and Barcelona), the  
 91 same fleet of taxis is usually operated by more than one group of drivers, dividing a day  
 92 into several shifts. Within a driver's shift, he can freely design his work schedule (when  
 93 to start and end working). The same mechanism also applies to PTs, which are  
 94 introduced to serve the passengers within confined periods. Although the introduction  
 95 of PTs aims at addressing demand-supply imbalance during peak periods, it is worth  
 96 investigating whether the PT shifts should cover off-peak hours to achieve better system  
 97 performance (e.g., higher social welfare). It is important to have a methodology to  
 98 answer this question. Moreover, it is essential to have a methodology to determine the  
 99 optimal PT fleet size and peak-period surcharge to maximize social welfare.

100 The final question is what the determinant factors to the optimal peak-period  
 101 surcharge and the optimal PT fleet size and shifts are. Understanding these factors can  
 102 help the government to draw policy insights and select an appropriate strategy in  
 103 different scenarios to regulate the taxi market. We believe that the above three questions  
 104 are related to the regulation of taxi markets in terms of price, fleet size, shift design,  
 105 and labor supply. Section 2 reviews the existing literature related to these topics and  
 106 points out the contributions of this study.

## 107 2. Literature review, research scope, and contributions

108 This study is related to the temporally heterogeneous taxi fleet size and pricing  
 109 regulations, in which the supply of taxi service (or the service intensity) is a result of  
 110 the scheduling decisions by individual taxi drivers. There have been extensive studies  
 111 on fleet size and pricing regulations of taxi markets, most of which followed the work  
 112 by Douglas (1972). For example, Arnott (1996) proposed an aggregate taxi model that  
 113 depicted demand-supply equilibrium without congestion effects in a simplified circle  
 114 city and revealed that the first-best taxi fare per ride should only cover the operating

115 cost of a taxi during ride time. Therefore, all taxis are operating at a loss equal to the  
116 vacant time and need to be subsidized. Yang et al. (2005a) incorporated congestion  
117 effects into the aggregate taxi model and investigated the corresponding optimal taxi  
118 fare and fleet size. They found that the first-best taxi fare per ride should cover, in  
119 addition to the operating cost of a taxi during ride time, a cost related to the congestion  
120 effects. Yang and Yang (2011) proposed a function with constant and nonconstant  
121 returns to scale to spell out the bilateral searching and meeting process between taxis  
122 and customers in a congestion-free market. They showed that the first-best taxi fare  
123 should be higher than, equal to, or lower than the operating cost of a taxi during ride  
124 time, depending on the returns to scale of the meeting function. Until most recently,  
125 more and more attention has been paid to the emerging e-hailing taxi platforms, which  
126 provide customers with more convenient taxi services compared with the traditional  
127 street-hailing mode. For example, He and Shen (2015) considered both the street-  
128 hailing and e-hailing modes in a taxi market. Customers could choose between the two  
129 hailing modes when traveling, while vacant taxi drivers could also choose to pick up a  
130 passenger through e-hailing or street-hailing. Wang et al. (2016) investigated the  
131 pricing strategies for a taxi e-hailing platform, which included the platform's charges  
132 on taxi drivers and passengers. They analytically showed the conditions under which a  
133 price perturbation (a small change in charges on taxi drivers and customers) can affect  
134 the system performance, including the platform profit, customer waiting time, and  
135 market equilibrium. He et al. (2018) studied the optimal pricing and  
136 penalty/compensation strategies for a taxi hailing-platform. The penalty/compensation  
137 strategy was designed to penalize customers who had already reserve a taxi through the  
138 taxi-hailing app but canceled the order by taking another taxi through street-hailing  
139 before being picked up by the reserved taxi. Two optimization models were formulated  
140 that maximized social welfare and platform's revenue, respectively.

141 The above studies assumed a one-hour modeling period to represent the market  
142 situation, which failed to capture the temporal dynamics of customer demand.  
143 Moreover, they assumed all drivers are mandated to work during the modeling period,  
144 which did not capture the supply variation of drivers in a day. Therefore, a series of  
145 studies have been conducted to model the temporal dynamics of taxi markets and to  
146 explore the scheduling behaviors of taxi drivers. Cairns and Liston-Heyes (1996) first  
147 modified the aggregate taxi model by assuming that taxi drivers can choose the number  
148 of hours to work each day, while the customer demand and the total number of taxis in  
149 service were still assumed to be uniformly distributed throughout the day. Camerer et

150 al. (1997) investigated the relationship between the taxi drivers' work duration and the  
151 level of income with the data on trip sheets of New York City taxi drivers. They  
152 reported a negative wage elasticity among drivers (i.e., a higher wage leads to a shorter  
153 work duration) and argued that the drivers stopped working if they earned a targeted  
154 income. In contrast, Farber (2005) and Farber (2015) reported a positive wage elasticity  
155 among taxi drivers in New York based on taxi trip sheets and GPS-based taxi trip data.  
156 Yang et al. (2005b) proposed a multi-period dynamic model with service intensity as  
157 an endogenous variable. In their model, a day is divided into 24 hours in which  
158 customer demand varies. Taxi drivers were assumed to be homogeneous and could  
159 freely choose their working schedules so that the number of taxis in service also varies  
160 across the day. The scheduling behaviors of taxi drivers were formulated as an  
161 equilibrium problem in the time-expanded network. Recently, Qian and Ukkusuri (2017)  
162 proposed a time-of-day dynamic pricing scheme to increase the total taxi revenue in a  
163 day. The temporal dynamic of a taxi market was modeled as a semi-Markov process.  
164 By using the New York City taxi trip data, they found that the dynamic pricing scheme  
165 can increase the total taxi revenue by more than 10%.

166 In addition to the studies on the temporal dynamics of taxi markets, we notice that  
167 there is a series of similar studies on the ride-sourcing markets. Both the taxi drivers  
168 and the ride-sourcing drivers can design their own schedules, although ride-sourcing  
169 drivers may enjoy a higher degree of freedom because, in many cities, taxi drivers'  
170 schedules are usually confined to the shift they work in. As the shift ends, taxi drivers  
171 hand over the vehicles to those working in the next shift. Chen and Shelton (2015)  
172 reported a positive wage elasticity among ride-sourcing drivers using a randomly-  
173 chosen dataset from Uber. Zha et al. (2018) studied the surge pricing and labor supply  
174 with heterogeneous ride-sourcing drivers who have different preferences in the  
175 start/end time of work and the target income level. The time-expanded network  
176 proposed by Yang et al. (2005b) was adopted in their study to model the scheduling  
177 behaviors of the ride-sourcing drivers. Ke et al. (2019a) further used the time-expanded  
178 network to investigate the scheduling and recharging behaviors of ride-sourcing drivers  
179 considering both electric and gasoline vehicles. Sun et al. (2019a) simultaneously  
180 investigated the participating decisions and working-hour decisions of the ride-sourcing  
181 drivers. They empirically found a positive and significant elasticity in both participation  
182 and work hours. Sun et al. (2019b) modeled the drivers' participating decisions and  
183 working hour decisions with an objective to maximize their utility from income and  
184 leisure time. They revealed that the participating and working hour decisions are

185 dependent on drivers' heterogeneous characteristics such as their other income, idle  
186 time, and leisure time. Guda and Submaranian (2019) investigated how should the ride-  
187 sourcing platforms manage the drivers through surge pricing, forecast communication,  
188 and driver incentives. In their model, the time horizon was comprised of two successive  
189 periods, in which customer demand varies. Yang et al. (2020b) proposed a reward  
190 scheme integrated with surge pricing for ride-sourcing passengers to balance demand  
191 and supply. They considered two types of periods for trips, namely peak and off-peak  
192 periods with relatively low and high demand, respectively. Other studies that involved  
193 the temporal dynamics of ride-sourcing markets include demand forecasting (Ke et al.,  
194 2017, 2019b), optimal matching strategy between passengers and drivers (Yang et al.,  
195 2020a; Ke et al., 2020), etc.

196 The above studies on the temporal dynamics of taxi or ride-sourcing markets and the  
197 scheduling behaviors of drivers rarely considered the existence of shifts, the PTs, and  
198 peak-hour surcharges. As mentioned in Section 1, taxi shifts are commonly observed  
199 in taxi markets around the world and it is necessary to model taxi shifts, especially if  
200 we aim to design the optimal shifts for PTs. Unfortunately, few studies can be found on  
201 providing a methodology to design the optimal shift design for taxis. Salanova and  
202 Estrada (2019) investigated the optimal shifts and fares for the Barcelona taxi market.  
203 In Barcelona, the number of taxis is under strict regulation from the government, while  
204 the number of licensed drivers is unregulated. A taxi may be operated by more than one  
205 driver in a day so that the total working hour per taxi increases, which results in  
206 oversupply during some periods of a day. In their paper, regulating taxi shifts means to  
207 determine the maximum number of hours permitted for a taxi to run on streets to  
208 mitigate oversupply, which is different from the concept of our study defined in Section  
209 1. Moreover, their study assumes the fleet size is known and does not consider another  
210 important regulation strategy, the peak-hour surcharge, to deal with the demand-supply  
211 imbalance during peak hours. In terms of surcharge, although surge pricing has been  
212 proposed in taxi or ride-sourcing markets (e.g., Qian and Ukkusuri, 2017; Zha et al.,  
213 2018), it is different from the concept of surcharge. Generally, surge pricing means to  
214 alter the trip fare in every short time interval, which is easy to implement based on the  
215 smartphone ride-sourcing apps. However, for traditional taxi industries in which trip  
216 fare is usually regulated by the government and taxi-hailing apps may not be very  
217 common, the applicability of such a highly time-dependent pricing scheme is still  
218 debatable. On the contrary, a surcharge that is only implemented on top of the regular

219 taxi fare in several hours of a day with a fixed extra trip fare on passengers can be more  
220 applicable to traditional taxi markets.

221 Based on the above literature review and the introduction, we can summarize the  
222 following research gaps. First, there lacks theoretical evidence to justify which of the  
223 following means (or both) can address the demand-supply imbalance of taxi service  
224 during peak periods, namely implementing peak-period taxi surcharges and introducing  
225 PTs. Second, there is no methodology to design the optimal shifts and fleet size of PTs  
226 and optimal peak-period surcharge. Third, it is also unclear what the determinant factors  
227 are to the optimal surcharge, and the optimal PT fleet size and shifts.

228 To fill the research gaps, this study proposes a peak-period taxi scheme design  
229 problem (PTSDP) to simultaneously determine the peak-period taxi surcharge and the  
230 optimal fleet size and shifts of PTs in a regulated taxi market. We assume there is a  
231 fleet of normal taxis (NTs) in the market and the taxi fare per ride is given. A time-  
232 expanded network, which divides the span of a day into 24 periods with each equal to  
233 1 hour, is adapted from the network of Zha et al. (2018) to depict the time-of-day  
234 dynamics of demand for and supply of taxis in the market. Customer demand for taxis  
235 in each period is assumed to be a monotonically decreasing function of taxi fare, in-  
236 vehicle travel time, and customer waiting time for taxis in that period. We assume that  
237 NT and PT drivers are mutually exclusive and all drivers are working on a shift basis.  
238 The NTs are driven by two groups of drivers with an equal number in two non-  
239 overlapping shifts, and each shift counts for 12 hours. Moreover, we assume that taxi  
240 drivers are mandated in terms of shift choice but can freely design their work schedules  
241 within the designated shift.

242 The PTSDP is formulated as a bi-level optimization program. The upper level is the  
243 regulator (government) problem and the lower level refers to the taxi driver problem.  
244 The upper-level objective is to maximize social welfare by determining the optimal  
245 fleet size and shifts of PTs and the optimal surcharge for taxi passengers. Meanwhile,  
246 we require that the level of taxi service, which is represented by the customer waiting  
247 time for taxis, must be higher than a pre-determined value throughout the day. The  
248 lower-level problem is adapted from the problem of Zha et al. (2018), which describes  
249 the equilibrium of taxi drivers' scheduling behaviors. The upper-level problem is solved  
250 by a brute force method with Hooke-Jeeves pattern search and the lower-level problem  
251 is solved by the famous Frank-Wolfe algorithm. Numerical experiments are conducted  
252 to give policy implications and managerial insights into the regulation of taxi markets.

253 The main contributions of this paper are summarized as follows.

254 1. We propose a new peak-period taxi scheme design problem that focuses on the  
255 management of taxi markets during peak-periods;  
256 2. We propose a bi-level formulation of the problem and a solution method to solve  
257 the problem;  
258 3. We justify the choice of implementing peak-period taxi surcharges or  
259 introducing PTs to resolve the demand-supply imbalance of taxi services during  
260 peak periods;  
261 4. We identify determinant factors to the optimal fleet size and shifts of PTs,  
262 thereby providing insights into the regulation of taxi markets.

263 The remainder of this paper is organized as follows. Section 3 provides modeling  
264 preliminaries. Section 4 proposes the bi-level formulation of the PTSDP. Section 5  
265 introduces the solution method to the proposed bi-level model. Section 6 presents the  
266 numerical examples and gives policy insights. Finally, Section 7 concludes the paper.

### 267 **3. Preliminaries**

268 This section presents the basic modeling preliminaries. Section 3.1 introduces our  
269 proposed time-expanded network adapted from the network of Zha et al. (2018).  
270 Section 3.2 gives the definitions and assumptions of taxi drivers in the market and their  
271 cost structure. Section 3.3 presents the aggregate taxi model, which spells out the  
272 demand-supply equilibrium of taxi service in each period defined in the time-expanded  
273 network. Appendix A summarizes the main notations used in this paper.

#### 274 *3.1. The time-expanded network*

275 A time-expanded network to describe the temporal dynamics of a taxi market was first  
276 proposed by Yang et al. (2005b) and was modified later by Zha et al. (2018) and Ke et  
277 al. (2019a) to study the ride-sourcing market. We adapt the version of Zha et al. (2018)  
278 yet present the network in a different way to suit our application (see Figure 1). We  
279 denote the network as  $G(T, A)$  in which  $T$  is the set of nodes and  $A$  is the set of  
280 links. A day is equally divided into 24 periods and each period accounts for one hour.

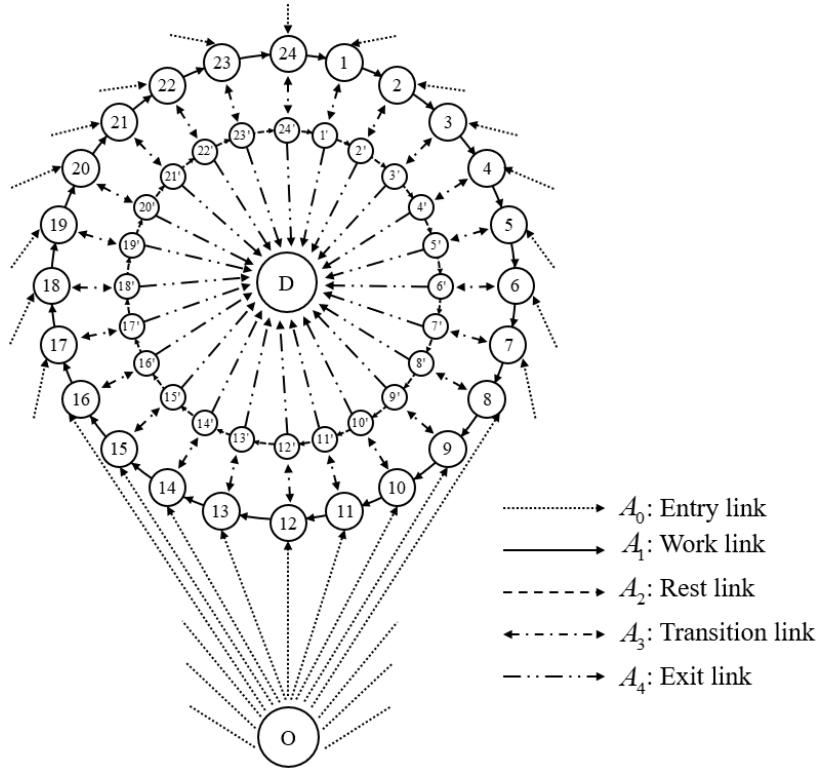
281 In the time-expanded network, all taxi drivers are assumed to travel from the origin  
282 node O to the destination node D by traversing nodes and links of the network. As  
283 shown in Figure 1, there are two sets of nodes indexed as  $1, 2, \dots, 24$  and  $1', 2', \dots, 24'$ .

284 The nodes indexed with the same number represent the same time (e.g., both 1 and  
285 1' represent 1 a.m., 13 and 13' represent 1 p.m., etc.).

286 The link set  $A$  can be further divided into five subsets, which are denoted as  
287  $A_0 - A_4$  and represent the sets of entry, work, rest, transition, and exit links. All links  
288 are directed links except for the transition links. Corresponding to the work and rest  
289 links, we call the nodes  $1, 2, \dots, 24$ , as the work nodes and  $1', 2', \dots, 24'$  as the rest nodes.  
290 Time is consumed only on work and rest links, during which a driver chooses to work  
291 or rest. We use  $(e, u)$  as an alternative expression of links in the time-expanded  
292 network for a better presentation of our optimization model in Section 4, in which  
293  $e, u \in T$ . A work (rest) link  $(e, u)$  stands for the period from  $e$  a.m. (or  $e - 12$  p.m.)  
294 to  $u$  a.m. ( $u - 12$  p.m.).

295 A work schedule of taxi drivers can be viewed as a path in the time-expanded  
296 network connecting O to D. For example, a path  
297  $O \rightarrow 1 \rightarrow 2 \rightarrow 3 \rightarrow 4 \rightarrow 5 \rightarrow 5' \rightarrow 6' \rightarrow 6 \rightarrow 7 \rightarrow 7' \rightarrow D$  means that a taxi driver starts  
298 to work at 1 a.m., takes a rest from 5 a.m. to 6 a.m., goes back to work until 7 a.m., and  
299 stops working.

300 In many cities, the same fleet of taxis is usually operated by more than one group of  
301 drivers, splitting a day into several shifts. For example, there are two shifts in Hong  
302 Kong for all taxi drivers, with each shift lasts for 12 hours. The day shift is from 4 a.m.  
303 to 4 p.m., while the night shift begins at 4 p.m. and ends at 4 a.m. Drivers working in a  
304 shift can freely design their work schedules, but the schedules cannot start earlier (end  
305 later) than the start (end) time of the shift. Generally, the start and end times of shifts  
306 are determined either by consensus among drivers (e.g., taxi shifts in Hong Kong) or  
307 by the government. We note that the existence of shifts creates a service time restriction  
308 to taxi drivers, which can be viewed as a restriction of traversing certain links/nodes in  
309 the time-expanded network.



310

311

Figure 1 The time-expanded network

312 *3.2. Taxi drivers and their costs*

313 In this study, we assume two types of taxis in the market, namely NTs and PTs. NTs  
 314 are those that already exist in the market, while PTs are to be introduced into the market  
 315 by the government. We denote the fleet sizes of NTs and PTs as  $N^n$  (model parameter)  
 316 and  $N^p$  (decision variable), respectively. Corresponding to NTs and PTs, there are  
 317 NT and PT drivers that are mutually exclusive. We specify the following:

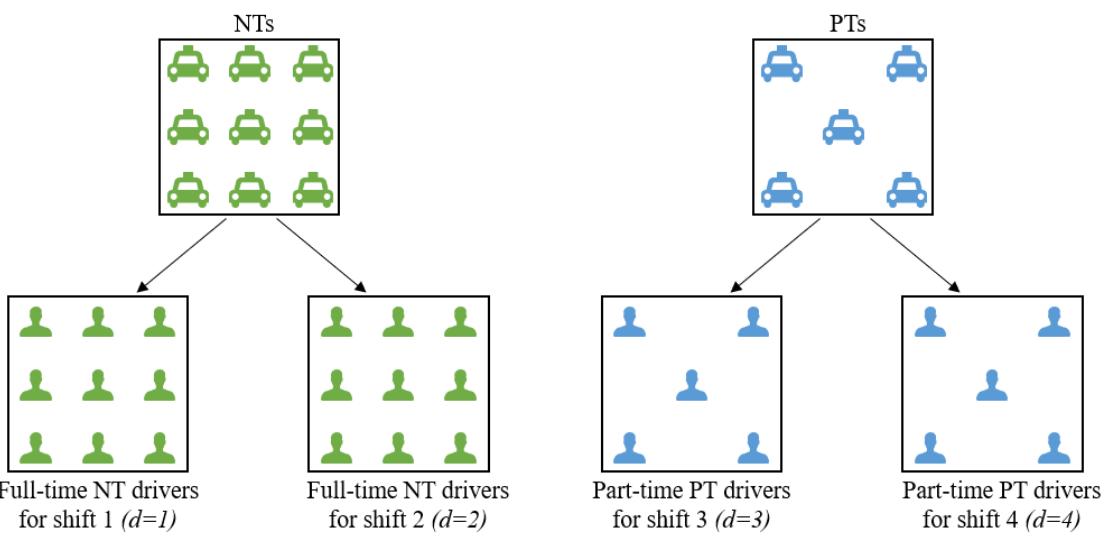
318 **Assumption 1.** NT drivers are full-time drivers and PT drivers are part-time drivers.

319 Full-time and part-time drivers are different in terms of their cost to work, which will  
 320 be illustrated later in this section.

321 As introduced in Section 3.1, we consider different shifts of taxis, which means that  
 322 NTs and PTs are operated by more than one group of NT and PT drivers, respectively.  
 323 In reality, drivers may have the freedom to choose a shift to work in but for simplicity,  
 324 we make the following assumption:

325 **Assumption 2.** Taxis drivers are mandated to work in a particular shift but are free to  
 326 design their schedules within their designated shift. Each driver works for one shift in  
 327 a day and the number of NT (PT) drivers working in each NT (PT) shift is equal to the  
 328 fleet size of NTs (PTs).

329 Under Assumption 2, we further categorize taxi drivers based on the shift that they  
 330 work in. We define  $D = \{d | d = 1, 2, \dots, |D|\}$  as the set of driver groups. Each  $d \in D$   
 331 represents a group of taxi drivers working in a shift. The cardinality of  $D$ , i.e.,  $|D|$ ,  
 332 indicates the number of driver groups in the market, including the NT and PT shifts.  
 333 Figure 2 illustrates the relationships between taxis, taxi drivers, and driver groups when  
 334 there are two shifts for NT and PT drivers. The NT (PT) fleet is assigned to two groups  
 335 of NT (PT) drivers, with each group working in a shift.  
 336



337  
 338 Figure 2 Relationship between taxis, taxi drivers, and driver groups  
 339

340 We also point out that the requirements of NT and PT shifts are different. First, for  
 341 each driver group, their shifts are mutually non-overlapping. Second, NT shifts must  
 342 cover the whole span of a day since NTs are expected to be available to customers at  
 343 any time of the day. Such a requirement does not apply to PT shifts since PTs serve as  
 344 the supplementary supply to customers. Therefore, PT shifts may only cover some  
 345 hours of a day. A PT shift may start several hours after the last PT shift ends and  
 346 terminates earlier than the start time of the next PT shift. Third, like the assumption  
 347 about the fleet sizes of NTs, we assume that the NT shifts are given and fixed, while  
 348 the government determines the start and end times of PT shifts.

349 On each link  $(e, u) \in A$ , we denote  $v_{eu}$  as the number of taxis (service intensity)  
 350 traversing link  $(e, u)$ , which can be calculated as

351 
$$v_{eu} = \sum_{d \in D} v_{eu}^d, \forall (e, u) \in A, \quad (1)$$

352 in which  $v_{eu}^d$  is the number of group  $d$  drivers traversing link  $(e,u)$ . We let  $P$  be  
 353 the path set that contains all paths connecting the O-D pair<sup>1</sup> in the time-expanded  
 354 network and the number of group  $d$  drivers that choose  $p \in P$  as their work  
 355 schedule is denoted as  $f_p^d$ . In this regard,  $v_{eu}^d$  can be expressed as

$$356 \quad v_{eu}^d = \sum_{p \in P} f_p^d \omega_{eu}^p, \forall (e,u) \in A. \quad (2)$$

357  $\omega_{eu}^p$  is the link-path incidence indicator which equals 1 if path  $p$  traverses link  
 358  $(e,u)$ , and 0 otherwise. Substituting Eq. (2) into Eq. (1) gives

$$359 \quad v_{eu} = \sum_{d \in D} \sum_{p \in P} f_p^d \omega_{eu}^p, \forall (e,u) \in A. \quad (3)$$

360 In terms of the cost of taxi drivers, we assume two types of costs incurred to each  
 361 taxi driver in group  $d \in D$ . The first type of cost is called the link-specific cost  
 362  $c_{eu}^d, (e,u) \in A$ , meaning the cost incurred by traversing a particular link in the time-  
 363 expanded network. The link-specific cost can be further divided into five types  
 364 according to the link type, namely entry cost, work cost, transition cost, rest cost, and  
 365 exit cost. Different types of link-specific costs have different meanings. For example,  
 366 the entry cost can represent the fixed cost of a driver (e.g., the rental fee charged by taxi  
 367 owners or the opportunity cost of being a taxi driver) and the work cost can stand for  
 368 the hourly operating cost of a taxi.

369 The second type of cost, namely the path-specific (duration) cost  $c_p^d, p \in P$ , captures  
 370 the cumulative effect of work duration on group  $d$  drivers and is expressed as

$$371 \quad c_p^d = \sum_{l \in L} \alpha_1^d (h_p^l)^{\alpha_2^d}, \forall p \in P, d \in D, \quad (4)$$

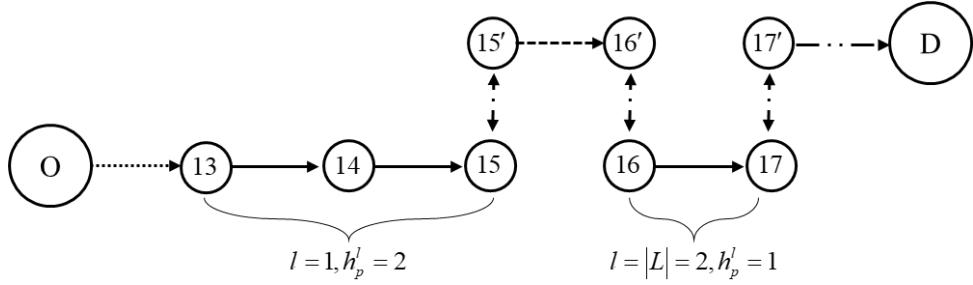
372 in which  $h_p^l$  is the length of sub-shift  $l$  in path  $p$ . For a path in the time-expanded  
 373 network, a sub-shift  $l \in L$  is defined as a consecutive period in which the drivers work.  
 374 Figure 3 shows an example of sub-shifts in a path, in which a path consists of work  
 375 nodes 13, 14, 15, 16, and 17. Therefore, there are two sub-shifts in this path, the first  
 376 sub-shift is from node 13 to node 15 with a length as 2, and the second sub-shift is from  
 377 node 16 to node 17, which lasts for 1 hour.  $\alpha_1^d$  and  $\alpha_2^d$  are positive parameters and

---

<sup>1</sup> As drivers' possible schedules (paths) are confined within their shifts, the path set that contains all possible paths within a shift is obviously a subset of  $P$ .

378 we assume  $\alpha_2^d > 1$  to show that the duration cost incurred to drivers increases more  
 379 than linearly as total work hour increases.

380



381

Figure 3 Example of sub-shifts in a path

382 *3.3. Demand-supply equilibrium of the taxi market in each period*

383 Customer demand varies across different periods (hours) of a day. We use an aggregate  
 384 taxi model to describe the demand-supply equilibrium of the taxi market in each period.  
 385 First, we assume that NTs and PTs have the same fare level and vehicle type, which  
 386 means that they can be treated as a single traffic mode and customers have no preference  
 387 between NTs and PTs. In any period  $(e, u) \in A_l$ , a Cobb-Douglas meeting function is  
 388 used to quantify the meeting rate  $K_{eu}$  between taxis and customers as

389 
$$K_{eu} = \Theta(N_{eu}^v)^{\beta_1} (N_{eu}^c)^{\beta_2}, \quad \forall (e, u) \in A_l, \quad (5)$$

390 in which  $N_{eu}^v = w_{eu}^t V_{eu}$  and  $N_{eu}^c = w_{eu}^c Q_{eu}$  are the numbers of vacant taxis and  
 391 unserved customers in period  $(e, u)$ , respectively. Note that  $N_{eu}^v$  and  $N_{eu}^c$  are  
 392 period-specific and independent of those in other periods. The situation in which the  
 393 unserved customers and vacant taxis in one period move into the next period is not  
 394 considered in this study. In a stationary equilibrium, we have

395 
$$K_{eu} = V_{eu} = Q_{eu}, \quad \forall (e, u) \in A_l, \quad (6)$$

396 which gives an expression of customer waiting time for taxis as

397 
$$w_{eu}^c = (\Theta)^{\frac{1}{\beta_2}} (Q_{eu})^{\frac{1-\beta_1-\beta_2}{\beta_2}} (w_{eu}^t)^{\frac{-\beta_1}{\beta_2}}, \quad \forall (e, u) \in A_l. \quad (7)$$

398 The customer demand for taxis  $Q_{eu}$  is assumed to be a strictly decreasing function  
 399 of the full price of taking taxis  $\rho_{eu}$  as

400 
$$Q_{eu} = Q_{eu}(\rho_{eu}) = Q_{eu}(F_{eu}, l_{eu}, w_{eu}^c), \quad \forall (e, u) \in A_l, \quad (8)$$

401 in which  $\rho_{eu}$  is a function of taxi fare per ride  $F_{eu}$ , the in-vehicle travel time  $l_{eu}$ , and  
402 the customer waiting time for taxis  $w_{eu}^c$  as

$$403 \quad \rho_{eu} = F_{eu} + \delta l_{eu} + \kappa w_{eu}^c, \quad \forall (e, u) \in A_1. \quad (9)$$

404 In Eq. (9),  $\delta$  and  $\kappa$  are values of customers' in-vehicle travel time and waiting  
405 time for taxis. The in-vehicle travel time  $l_{eu}$  is assumed to be given because  
406 congestion effects are not considered in this study for simplicity. The taxi fare per ride  
407 is expressed as

$$408 \quad F_{eu} = F + \gamma \chi_{eu}, \quad \forall (e, u) \in A_1, \quad (10)$$

409 in which  $F$  is the flag fare and is assumed to be equal among different periods.  $\gamma$  is  
410 a decision variable to be determined by the government representing the taxi surcharge.  
411  $\chi_{eu}$  is a binary decision variable which equals 1 if taxi surcharge is implemented in  
412 period  $(e, u)$ , and 0 otherwise. Therefore, the term  $\gamma \chi_{eu}$  indicates that the taxi  
413 surcharge is implemented only within the PT shifts and is identical among periods that  
414 belong to the PT shifts.

415 For each period  $(e, u)$ , the values of  $Q_{eu}$ ,  $F_{eu}$ , and  $w_{eu}^c$  can be obtained by  
416 solving the system of equations (7)-(10), given the values of  $\gamma$ ,  $\chi_{eu}$ , and  $v_{eu}$ .

417 Once we obtain  $Q_{eu}$  and  $F_{eu}$ , the average taxi revenue in period  $(e, u)$  can be  
418 calculated as

$$419 \quad R_{eu} = \frac{F_{eu} Q_{eu}}{v_{eu}}, \quad \forall (e, u) \in A_1, \quad (11)$$

420 in which  $F_{eu} Q_{eu}$  stands for the total revenue collected from taxi trips in period  $(e, u)$ .

421 It is necessary to note that the marginal average revenue with respect to  $v_{eu}$  is given  
422 as

$$423 \quad \frac{\partial R_{eu}}{\partial v_{eu}} = \frac{F_{eu}}{v_{eu}} \frac{\partial Q_{eu}}{\partial v_{eu}} - \frac{F_{eu} Q_{eu}}{v_{eu}^2} = \frac{F_{eu} Q_{eu}}{v_{eu}^2} \left( \frac{\partial Q_{eu}}{\partial v_{eu}} \frac{v_{eu}}{Q_{eu}} - 1 \right), \quad \forall (e, u) \in A_1. \quad (12)$$

424 In Eq. (12),  $\frac{\partial Q_{eu}}{\partial v_{eu}} \frac{v_{eu}}{Q_{eu}}$  is the elasticity of the customer demand with respect to the  
425 total taxi service hour in period  $(e, u)$ . Clearly, the marginal average revenue of taxi  
426 drivers can be either positive or negative depending on the elasticity term  $\frac{\partial Q_{eu}}{\partial v_{eu}} \frac{v_{eu}}{Q_{eu}}$ .  
427 However, the situation in which  $\frac{\partial R_{eu}}{\partial v_{eu}} > 0$  only occurs with an unrealistically small

428 value of  $v_{eu}$ . It is more commonly observed that the increase in  $v_{eu}$  leads to a fall in  
429  $R_{eu}$  (Yang et al., 2005a). Hence, we make the following assumption for the analysis  
430 hereinafter.

431 **Assumption 3.** For  $\forall(e, u) \in A_l$ ,  $\frac{\partial R_{eu}}{\partial v_{eu}} < 0$  is always satisfied.

## 432 4. A bi-level formulation of PTSDP

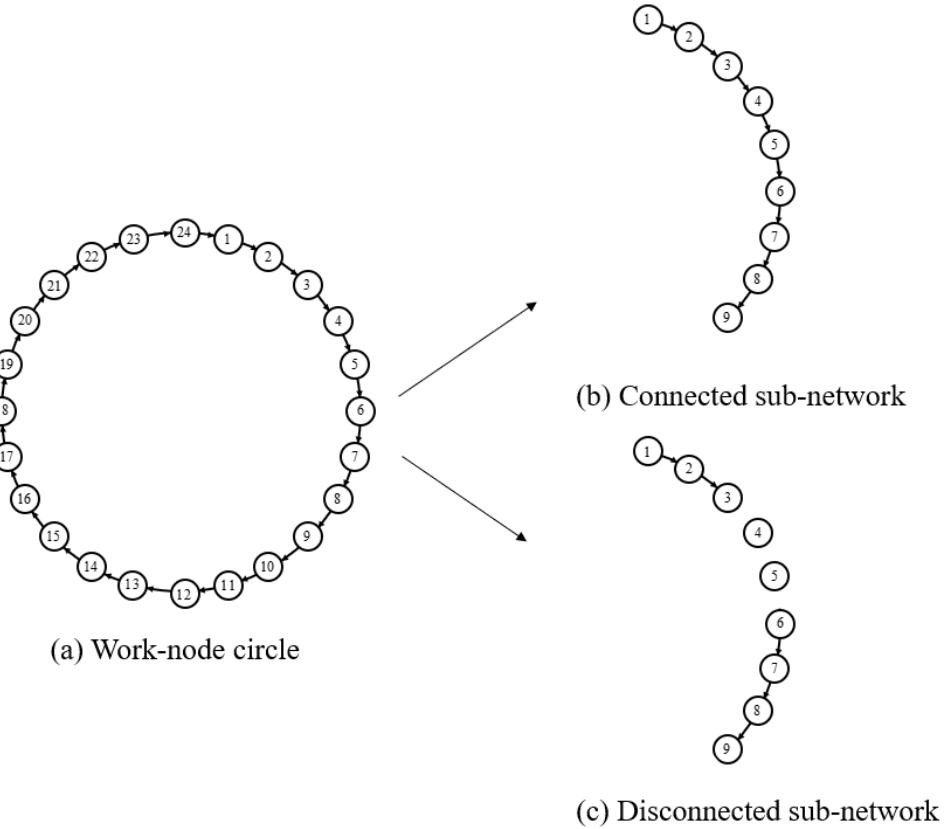
433 The PTSDP can be formulated as a bi-level optimization program, in which the upper  
434 level refers to the government problem and the lower level represents the problem of  
435 taxi drivers (both the NT and PT drivers). This section presents the formulation of the  
436 bi-level program.

### 437 4.1. Upper-level formulation

438 We assume the following market scenario. There is a fleet of NTs (the fleet size is  $N^n$ )  
439 operated by two groups of NT drivers in two shifts. The morning shift is from 4 a.m. to  
440 4 p.m., while the evening shift is from 4 p.m. to 4 a.m. For simplicity, we assume two  
441 non-overlapping PT shifts to be determined by the regulator, with each shift at least  
442 covering a set of peak periods in a day (morning and afternoon peaks). The two sets of  
443 peak periods are the same as those reported by the Annual Traffic Census (GovHK,  
444 2017). The morning peak lasts from 7 a.m. to 9 a.m., while the afternoon peak is from  
445 4 p.m. to 7 p.m. Now, the government plans to introduce a fleet of PTs, design two non-  
446 overlapping PT shifts, and set a taxi surcharge during the PT shifts. We let  $d = 1$  and  
447  $d = 2$  be the driver groups of morning and evening NT shifts, respectively, and let  
448  $d = 3$  and  $d = 4$  be the driver groups of morning and afternoon PT shifts,  
449 respectively.

450 To facilitate the expression of our model, we denote  $T_1 = \{t \mid t = 1, 2, 3, \dots, 24\}$  as the  
451 set of work nodes of the time-expanded network. To design a shift is equivalent to  
452 selecting work nodes and links between each pair of adjacent work nodes to form a  
453 connected sub-network of the time-expanded network. In graph theory, a sub-network  
454 (or sub-graph) of a network is a network whose nodes (links) form a subset of the nodes  
455 (links) of the network. A connected sub-network must satisfy the contiguity condition,  
456 which requires that there exists at least one path connecting any two work nodes in the

457 sub-network without traversing any work node that does not belong to the sub-network.  
 458 Figure 4 shows the difference between connected and disconnected sub-networks, in  
 459 which (a) is the work-node circle as shown in Figure 1. Both (b) and (c) are sub-  
 460 networks of (a). (b) is a connected sub-network but (c) is a disconnected one (e.g., there  
 461 is no path from node 1 to node 4).



462  
 463       Figure 4 Illustrative examples of connected and dis-connected sub-networks  
 464       To model the contiguity condition, we adopted the formulation approach proposed  
 465       by Shirabe (2005), which assumed the following mechanism. For any shift design, we  
 466       arbitrarily choose one work node as the sink and every other work node provides at  
 467       least one unit of supply (imaginary flow). Then for a shift to be contiguous (i.e., for a  
 468       non-split shift), supply sent from every source node must ultimately arrive at the sink  
 469       without passing through any work node or link that is not included in the sub-network.

470       The objective of the government is to maximize social welfare. We also require that  
 471       customer waiting time for taxis in each period  $w_{eu}^c, (e, u) \in A_1$  is not larger than a  
 472       predetermined value to ensure the quality of taxi services throughout the day.

473       We give the upper-level mathematical program as follows.

474       
$$\max_{\mathbf{X}, \mathbf{y}, \boldsymbol{\varphi}, \mathbf{F}, \mathbf{s}, \gamma, N^p} S = \sum_{(e, u) \in A_1} \int_{\rho_{eu}}^{+\infty} Q_{eu}(\varphi) d\varphi + \sum_{(e, u) \in A_1} F_{eu} Q_{eu} - \sum_{d \in D} \sum_{(e', u') \in A} v_{e'u'}^d c_{e'u'}^d - \mathbf{f}^* \mathbf{c}^T \quad (13)$$

475       s.t.

$$476 \quad w_{eu}^c \leq \eta, \quad \forall (e, u) \in A_l, \quad (14)$$

$$477 \quad \sum_{t \in \{7, 8, 9\}} s_t^3 = 1, \quad (15)$$

$$478 \quad \sum_{t \in \{16, 17, 18, 19\}} s_t^4 = 1, \quad (16)$$

$$479 \quad \sum_{\{u | (u, e) \in A_l\}} y_{ue}^d \leq (K-1)X_e^d, \quad \forall d \in \{3, 4\}, \quad e \in T_l, \quad (17)$$

$$480 \quad \sum_{\{u | (e, u) \in A_l\}} y_{eu}^d - \sum_{\{u | (u, e) \in A_l\}} y_{ue}^d \geq X_e^d - Ks_e^d, \quad \forall d \in \{3, 4\}, \quad e \in T_l, \quad (18)$$

$$481 \quad X_e^d + X_u^d \geq 2\phi_{eu}^d, \quad \forall (e, u) \in A_l, \quad d \in \{3, 4\}, \quad (19)$$

$$482 \quad \sum_{d \in \{3, 4\}} \phi_{eu}^d \leq 1, \quad \forall (e, u) \in A_l, \quad (20)$$

$$483 \quad \sum_{d \in \{3, 4\}} \phi_{eu}^d = \chi_{eu}, \quad \forall (e, u) \in A_l, \quad (21)$$

$$484 \quad X_t^d = \{0, 1\}, \quad \forall d \in \{3, 4\}, \quad t \in T_l, \quad (22)$$

$$485 \quad s_t^d = \{0, 1\}, \quad \forall d \in \{3, 4\}, \quad t \in T_l, \quad (23)$$

$$486 \quad \phi_{eu}^d = \{0, 1\}, \quad \forall (e, u) \in A_l, \quad d \in \{3, 4\}, \quad (24)$$

$$487 \quad \chi_{eu} = \{0, 1\}, \quad \forall (e, u) \in A_l, \quad (25)$$

$$488 \quad y_{eu}^d \geq 0, \quad \forall (e, u) \in A_l, \quad d \in \{3, 4\}, \quad (26)$$

$$489 \quad \gamma \geq 0, \text{ and} \quad (27)$$

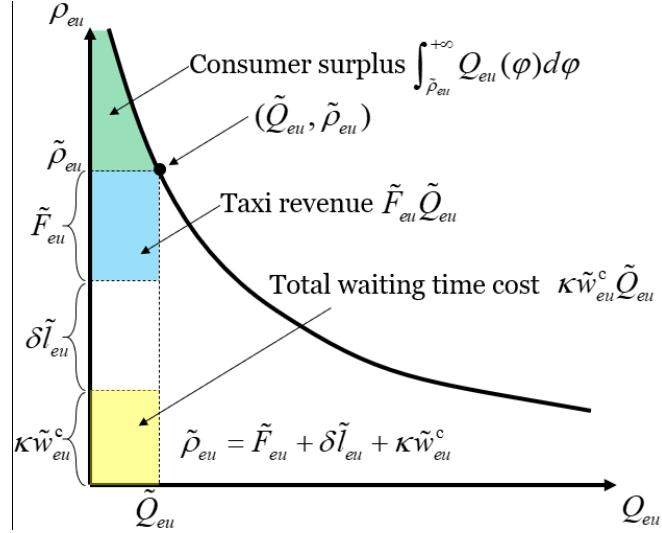
$$490 \quad N^p \geq 0. \quad (28)$$

491 In objective (13), the flow vector  $\mathbf{f}^*$  is obtained by solving the lower-level problem  
 492 defined in Section 4.2 for any fixed  $\mathbf{X}, \mathbf{y}, \boldsymbol{\chi}, \boldsymbol{\Phi}, \mathbf{s}, \gamma$ , and  $N^p$ .  $\mathbf{c}^T$  is the transpose of  
 493 the path cost vector  $\mathbf{c} = [c_p^d], \forall p \in P, \forall d \in D$ . According to our definition, the  
 494 generalized cost  $\rho_{eu}$ , customer demand  $Q_{eu}$ , and link flow  $v_{e'u'}^d$  are functions of  $\mathbf{f}^*$ .  
 495 For variables and parameters,  $X_t^d$  is a binary decision variable which equals 1 if work  
 496 node  $t$  is included in the sub-network for the shift of group  $d$  drivers, and 0  
 497 otherwise.  $\phi_{eu}^d$  is a binary decision variable which equals 1 if work link  $(e, u)$  is  
 498 selected into the sub-network for the shift of group  $d$  drivers and, 0 otherwise.  $s_t^d$  is  
 499 a binary decision variable which equals 1 if work node  $t$  is chosen as the sink, and 0  
 500 otherwise.  $y_{eu}^d$  is a non-negative continuous decision variable that indicates the

501 amount of imaginary flow of group  $d$  drivers from  $e$  to  $u$ .  $\gamma$  is the non-negative  
 502 continuous decision variable that reflects the level of taxi surcharge.  $K$  is equal to the  
 503 number of work nodes that can be selected, i.e.,  $K = 24$ . Lastly, we have  
 504  $\mathbf{X} = (X_t^d, \forall d \in \{3, 4\}, t \in T_1)$  ,  $\mathbf{y} = (y_{eu}^d, \forall d \in \{3, 4\}, (e, u) \in A_1)$  ,  
 505  $\Phi = (\phi_{eu}^d, \forall (e, u) \in A_1, d \in \{3, 4\})$  ,  $\chi = (\chi_{eu}, \forall (e, u) \in A_1)$  , and  
 506  $\mathbf{s} = (s_t^d, \forall d \in \{3, 4\}, t \in T_1)$ .

507 The objective (13) aims at maximizing social welfare, which is the sum of total  
 508 consumer surplus  $\sum_{(e, u) \in A_1} \int_{\rho_{eu}}^{+\infty} Q_{eu}(\varphi) d\varphi$  and total producer surplus  
 509  $\sum_{(e, u) \in A_1} F_{eu} Q_{eu} - \sum_{d \in D} \sum_{(e', u') \in A} v_{e'u'}^d c_{e'u'}^d - \mathbf{f}^* \mathbf{c}^T$ . Total consumer surplus and total producer  
 510 surplus are functions of  $(\mathbf{X}, \mathbf{y}, \chi, \Phi, \mathbf{s}, \gamma, N^p)$  and  $\mathbf{f}^*$  in which  $\mathbf{f}^*$  solves the lower-  
 511 level problem for a given  $(\mathbf{X}, \mathbf{y}, \chi, \Phi, \mathbf{s}, \gamma, N^p)$  determined by the regulator. We use  
 512 Figure 5 to elaborate on the calculation of consumer surplus and taxi revenue. Figure 5  
 513 shows a general demand curve  $Q_{eu}$  against the full-price of taking taxis  $\rho_{eu}$ . For a  
 514 specific point on the curve  $(\tilde{Q}_{eu}, \tilde{\rho}_{eu})$ , the figure shows that  $\tilde{\rho}_{eu}$  is comprised of the  
 515 trip fare  $\tilde{F}_{eu}$ , the travel time cost  $\delta \tilde{l}_{eu}$ , and the waiting time cost  $\kappa \tilde{w}_{eu}^c$ . Clearly, the  
 516 blue area stands for the taxi revenue  $\tilde{F}_{eu} \tilde{Q}_{eu}$  and the yellow area represents the total  
 517 waiting time cost  $\kappa \tilde{w}_{eu}^c \tilde{Q}_{eu}$ . According to the economic theory, the consumer surplus  
 518 is represented by the green area, which can be calculated by the integral  
 519  $\int_{\tilde{\rho}_{eu}}^{+\infty} Q_{eu}(w) dw = \int_{\tilde{F}_{eu} + \delta \tilde{l}_{eu} + \kappa \tilde{w}_{eu}^c}^{+\infty} Q_{eu}(w) dw$ .

520



521

522

Figure 5 Diagrammatic representation of full-price and customer demand

523

524 Constraint (14) is the level-of-service (LOS) constraint for the taxi service, which  
 525 requires that customer waiting time for taxis in each period must be no higher than a  
 526 pre-determined level  $\eta$ . The parameter  $\eta$  can be viewed as the LOS index. The  
 527 lower the value  $\eta$ , the higher the LOS for the taxi service. The LOS constraint is to  
 528 assist the government in designing the optimal peak-period surcharge and the optimal  
 529 PT shifts and fleet size. Yet, the LOS constraint and  $\eta$  do not necessarily affect  
 530 customer demand. The customer demand  $Q_{eu}$  is affected by waiting time  $w_{eu}^c$  in a  
 531 way described by the demand function Eq. (8). Constraints (15) and (16) indicate that  
 532 the sink of each sub-network for a PT shift must be chosen within the corresponding  
 533 peak period. Constraint (17) requires that the total imaginary inflow of the sub-network  
 534 of each PT shift to any node  $e$  is non-positive if  $e$  is not included in the sub-network.  
 535 It also requires that the total inflow cannot exceed the maximum total network supply  
 536 ( $K - 1$ ) if  $e$  is included in the sub-network. Moreover, the maximum total supply in  
 537 a  $K$ -node network is equal to  $K - 1$  because we have one node selected as a sink that  
 538 provides no supply and others provide at least one unit of supply. If all  $K$  nodes are  
 539 chosen, then each non-sink node provides exactly one unit of supply and the total supply  
 540 is  $K - 1$ .

541 Constraint (18) represents the imaginary outflow of the sub-network of each PT shift  
 542 from node  $e$ . It ensures that any selected non-sink node provides at least 1 unit of  
 543 supply. Note that when  $X_e^d = 1$  and  $s_e^d = 1$  (node  $e$  is selected as a sink), Constraint  
 544 (17) is still consistent with Constraint (18). Constraint (19) indicates that a work link  
 545 is selected into the sub-network of group  $d$  drivers if and only if both its start and end

546 nodes are included in that sub-network. Constraint (20) requires that a work link cannot  
 547 be included in the sub-networks of both PT shifts. Constraint (21) means that the taxi  
 548 surcharge is implemented on link  $(e, u)$  if and only if the corresponding work link of  
 549  $(e, u)$  belongs to the sub-network of a PT shift. Finally, Constraints (22) to (28)  
 550 define the variable domains.

551 With the formulation of the upper-level problem, we have the following proposition  
 552 regarding the lower bound of PT fleet size:

553 **Proposition 1.** Given any NT fleet size  $N^n \geq 0$ , a lower bound of PT fleet size  $\underline{N}^p$   
 554 can be calculated as  $\underline{N}^p = \max \left( \arg \max \left\{ v_{eu} \mid w_{eu}^c(v_{eu}, Q_{eu}) = \eta, \forall (e, u) \in A_l \right\} - N^n, 0 \right)$ .

555 **Proof.** In view of the fact that customer demands in different periods are independent  
 556 of each other and that customer waiting time in any period  $(e, u)$  monotonically  
 557 decreases with service intensity (the number of taxis)  $v_{eu}$  (Yang et al., 2005b), there  
 558 is a minimum required service intensity  $\underline{v}_{eu}$  for each period  $(e, u)$  with which the  
 559 LOS constraint is binding (i.e.,  $w_{eu}^c(\underline{v}_{eu}, Q_{eu}) = \eta$ ). Clearly, the largest  $\underline{v}_{eu}$  among all  
 560 24 periods is the minimum service intensity required so that all periods satisfy the LOS  
 561 constraint (i.e.,  $\underline{v}_{eu} = \arg \max \left\{ v_{eu} \mid w_{eu}^c(v_{eu}, Q_{eu}) = \eta, \forall (e, u) \in A_l \right\}$ ). Therefore, the total  
 562 taxi fleet size  $N^n + N^p$  should at least equal  $\underline{v}_{eu}$ , which implies  $N^p \geq \underline{v}_{eu} - N^n$ .  
 563 Moreover,  $N^p$  is nonnegative. Therefore, a lower bound for the PT fleet size is  
 564  $\underline{N}^p = \max \left( \arg \max \left\{ v_{eu} \mid w_{eu}^c(v_{eu}, Q_{eu}) = \eta, \forall (e, u) \in A_l \right\} - N^n, 0 \right)$ .

565 Proposition 1 further gives rise to the following corollary:

566 **Corollary 1.** The fleet size lower bound  $\underline{N}^p$  increases as the LOS index  $\eta$  increases.

567 Corollary 1 is intuitive. As the expected taxi service level increases, more PTs are  
 568 needed to satisfy the LOS constraint.

569 *4.2. Lower-level formulation*

570 The lower-level problem can be viewed as a multi-class network equilibrium problem  
 571 that describes the scheduling behaviors of different groups of taxi drivers. Given the PT  
 572 shifts, fleet size, and taxi surcharge from the upper-level problem (i.e.,  $\mathbf{X}, \mathbf{y}, \boldsymbol{\chi}, \boldsymbol{\Phi}, \mathbf{s}, \gamma$ ,  
 573 and  $N^p$ ), the scheduling equilibrium of taxi drivers can be defined as follows.

574 **Definition 1.** At the scheduling equilibrium of taxi drivers, for each driver group  
575  $d \in D$ , all used paths (with positive flows) yield the same path profit (the difference  
576 between path revenue and path cost), which is no less than that of any unused path.

577 The formulation of the lower-level problem is given as follows.

578 
$$\min_{\mathbf{f}} Z = - \sum_{(e,u) \in A_l} \int_0^{v_{eu}} R_{eu}(\psi) d\psi + \sum_{d \in D} \sum_{(e',u') \in A} v_{e'u'}^d c_{e'u'}^d + \mathbf{f} \mathbf{c}^T \quad (29)$$

579 s.t.

580 
$$\sum_{p \in P} f_p^d = N^n, \forall d \in \{1, 2\}, \quad (30)$$

581 
$$\sum_{p \in P} f_p^d = N^p, \forall d \in \{3, 4\}, \quad (31)$$

582 
$$f_p^d \geq 0, \forall p \in P, d \in D, \text{ and} \quad (32)$$

583 
$$M \phi_{eu}^d \geq \sum_{p \in P} f_p^d \omega_{eu}^p, \forall (e,u) \in A_l, d \in \{3, 4\}, \quad (33)$$

584 where  $v_{eu}$  and  $v_{eu}^d$  are defined by Eqs. (1)-(3);  $\mathbf{c} = [c_p^d]$  in which  $c_p^d$  is defined by  
585 Eq. (4);  $R_{eu}(\psi)$  is defined by Eq. (11), which is in turn defined by Eqs. (7)-(10).  $M$   
586 is a large constant. It should be noted that the impacts of surcharge rate and passenger  
587 demand on drivers' scheduling decisions are captured in this formulation. In the lower-  
588 level objective function (29), the first term on the left-hand side  $- \sum_{(e,u) \in A_l} \int_0^{v_{eu}} R_{eu}(\psi) d\psi$

589 is related to the average taxi revenue  $R_{eu} = \frac{F_{eu} Q_{eu}}{v_{eu}}$ , in which the trip fare  $F_{eu}$  contains  
590 the surcharge rate  $\gamma$  and  $Q_{eu}$  is the customer demand.

591 The lower-level program treats the path flow vector  $\mathbf{f} = [f_p^d]$ ,  $\forall p \in P, \forall d \in D$  as  
592 the decision variable. Constraints (30) and (31) require that the sum of all path flows  
593 of group  $d$  drivers must equal the corresponding taxi fleet size, which means that all  
594 drivers come out to work during their designated shift. Constraint (32) is the non-  
595 negativity constraint for path flows. Constraint (33) ensures that the path flow of group  
596  $d$  drivers on work link  $(e,u)$  can be positive only if  $(e,u)$  is included in the sub-  
597 network for the shift of group  $d$ .

598 **5. Solution method**

599 *5.1. A brute force method with Hooke-Jeeves pattern search for the upper-level  
600 problem*

601 For the upper-level problem, which is formulated as a mixed-integer nonlinear program  
602 (MINLP), it can be solved by various well-known exact methods such as the branch-  
603 and-bound method. However, since the time-expanded network contains small numbers  
604 of work nodes and links, all feasible combinations of PT shifts can be easily enumerated.  
605 There are, in total, 3276 feasible shift combinations. For each feasible shift combination,  
606 we used a Hooke-Jeeves pattern search to determine the optimal PT fleet size  $N^p$  and  
607 the taxi surcharge  $\gamma$ . After determining the optimal PT fleet size and surcharge of each  
608 shift combination, the best solution among them was then selected as the final output  
609 of the PTSDP. Note that for each given pair of intermediate PT fleet and taxi surcharge  
610 found by the Hooke-Jeeves pattern search for a given PT shift, the famous Frank-Wolfe  
611 algorithm described in the next subsection was invoked to determine the objective value  
612 of the upper-level problem.

613 *5.2. The Frank-Wolfe algorithm for the lower-level problem*

614 For any given PT shifts, fleet size, and taxi surcharge from the upper-level program,  
615 the lower-level program is convex with linear equality constraints. The lower level  
616 program can, therefore, be solved to global optimality by the Frank-Wolfe algorithm.  
617 At each iteration  $i$ , a shortest-path problem for each driver group  $d$ , which finds the  
618 path with maximum profit within the corresponding taxi shift, is solved to expand the  
619 used path set (if needed). The decent direction of the current solution  $\mathbf{f}^{(i)}$  is then  
620 obtained by performing the all-or-nothing assignment. The main steps of the Frank-  
621 Wolfe algorithm are given as follows.

622 **Step 1.** Set iteration count  $i = 0$ . For each driver group  $d$ , select a path that  
623 traverses all work nodes and links belonging to the corresponding taxi shift to form the  
624 used path set  $P_d^{(i)} \in P$ . Load each group of drivers on the corresponding path to obtain  
625 the initial path flow vector as  $\mathbf{f}^{(i)} = [f_p^d, \forall p \in P_d^{(i)}, d \in D]$ ;

626 **Step 2.** Update  $R_{eu}, \forall (e, u) \in A_l$  based on  $\mathbf{f}^{(i)}$ ;

627 **Step 3.** For each driver group  $d$ , solve the shortest-path problem to update the used  
 628 path set  $P_d^{(i)}$  and  $\mathbf{f}^{(i)}$ ;  
 629 **Step 4.** Perform the all-or-nothing assignment to obtain the auxiliary flow pattern  
 630  $\bar{\mathbf{f}}^{(i)}$ ;  
 631 **Step 5.** Calculate  $\mathbf{f}^{(i+1)}$  by  $\mathbf{f}^{(i+1)} = (1 - \varphi)\mathbf{f}^{(i)} + \varphi\bar{\mathbf{f}}^{(i)}$ , in which the step size  $\varphi$  is  
 632 determined by solving the program  $\min_{\varphi \in [0,1]} Z((1 - \varphi)\mathbf{f}^{(i)} + \varphi\bar{\mathbf{f}}^{(i)})$ ;  
 633 **Step 6.** If  $\nabla Z(\mathbf{f}^i)(\mathbf{f}^{i+1} - \mathbf{f}^i)^T \geq \zeta$  ( $\zeta$  is the convergence tolerance close to zero),  
 634 output  $\mathbf{f}^{(i)}$  and stop. Otherwise, set  $i = i + 1$  and return to Step 2.

## 635 6. Numerical examples

636 This section provides numerical examples with functions and values of parameters  
 637 given in Section 6.1 unless specified otherwise. Section 6.2 illustrates three determinant  
 638 factors to optimal taxi surcharges and PT fleet sizes and discusses which means  
 639 (introducing taxi surcharge or PTs) is better to maximize social welfare. Sections 6.4  
 640 and 6.5 demonstrate how the LOS index and the duration cost of taxi drivers affect  
 641 optimal PT fleet sizes/shifts and social welfare.

### 642 6.1. Function and parameter settings

#### 643 6.1.1. Customer waiting time function

644 We first specify the customer waiting time function  $W_{eu}$ , which takes the following  
 645 form:

$$646 \quad w_{eu}^c = \frac{1}{\Theta Q_{eu} w_{eu}^t}, \quad (34)$$

647 in which  $Q_{eu} w_{eu}^t$  is the vacant taxi hours in period  $(e, u)$ .

#### 648 6.1.2. Customer demand function

649 We use a simple exponential function to describe the customer demand for taxis  $Q_{eu}$ :

$$650 \quad Q_{eu} = \bar{Q}_{eu} \exp[\theta(F_{eu} + \delta l_{eu} + \kappa w_{eu}^c)]. \quad (35)$$

651  $\bar{Q}_{eu}$  is the total travel demand (trips/h) in each period, which is assumed to be a  
652 constant.  $\theta$  (1/\$) is the sensitivity of customer demand towards the full price of taking  
653 taxis.

654 *6.1.3. Input parameters*

655 We assume the total travel demand in each period as given in Table 2. The in-vehicle  
656 travel time is assumed to be 0.3 (h) for all non-peak periods and 0.4 (h) for peak periods.  
657 The LOS index  $\eta$  is assumed to be 0.1 (h), which is equal to the maximum acceptable  
658 waiting time for taxis adopted from the Traffic Characteristic Survey (GovHK, 2011).

659 The link-specific costs  $c_{eu}^d$  (HKD) are given in Table 3, in which the entry cost of  
660 NT drivers ( $d=1,2$ ) is estimated based on the daily taxi rent in Hong Kong that a rentee-  
661 driver pays to taxi companies (Hong Kong Extras, 2020). The entry cost of PT drivers  
662 has rare empirical evidence but is expected to be no larger than that of the NT drivers.  
663 Therefore, we take the entry cost of PT drivers as \$150. For the duration cost of drivers  
664 defined by Eq. (4), there is no existing data for calibration and hence we set the  
665 coefficients for NT drivers are  $\alpha_1^d = 2$  and  $\alpha_2^d = 1.3$  ( $d \in \{1, 2\}$ ). For PT drivers, we  
666 assume larger coefficients as  $\alpha_1^d = 4$  and  $\alpha_2^d = 2$  ( $d \in \{3, 4\}$ ) to depict that PT  
667 drivers have a higher duration cost than that of the NT drivers given the same work  
668 duration. This setting is valid in reality that part-time drivers spend their free time to do  
669 a part-time job so that they are more sensitive to work hours than full-time drivers.  
670 Similarly, the work, transition, rest, and exit costs are all estimated in this paper because  
671 there is no empirical data for our reference.

672 The values of other parameters are summarized in Table 4. Based on the Traffic  
673 Characteristic Survey (GovHK, 2011), we let the sensitivity of customer demand to the  
674 full price of taking taxis be  $\rho_{eu} = 0.03$ , the values of customers' in-vehicle travel time  
675 and waiting time are  $\delta = 68$  and  $\kappa = 50$ , respectively. The fleet size of NTs is  
676 assumed to be identical to the fleet size of Hong Kong taxis as  $N^n = 18163$  (GovHK,  
677 2020a). The taxi base fare is estimated based on the current fare structure of Hong Kong  
678 urban taxis as  $F = 50$  (HKD) (GovHK, 2020b).

679

680

Table 2 Hourly total travel demand  $\bar{Q}_{eu}$ 

Period	Total travel demand	Period	Total travel demand	Period	Total travel demand
1	169650	9	346478	17	450192
2	169650	10	296478	18	459845
3	169650	11	219180	19	248365
4	169650	12	219180	20	247065
5	200850	13	219180	21	235755
6	206895	14	224835	22	226200
7	441183	15	224835	23	226200
8	456112	16	447381	24	226200

681

682

Table 3 Link-specific cost  $c_{eu}^d$ 

Driver group	$d = 1, 2$	$d = 3, 4$
Entry cost	400	150
Work cost	10	8
Transition cost	0	0
Rest cost	0	0
Exit cost	0	0

683

684

Parameter	Value
Sensitivity of customer demand to the full price of taking taxis $\rho_{eu}$	0.03 (1/\$)
Base fare $F$	50 (HKD)
Value of customers' in-vehicle travel time $\delta$	68 (HKD/h)
Value of customers' waiting time for taxis $\kappa$	50 (HKD/h)
Parameter of the customer waiting time function $\Theta$	0.0025 (veh·h)
The convergent tolerance for the Frank-Wolfe algorithm $\varsigma$	0.01

686 *6.2. Optimal solution to the PTSDP*

687 We start by showcasing the optimal solution to the PTSDP using the functions and  
 688 parameter setting in Section 6.1. The Frank-Wolfe algorithm introduced in Section 5  
 689 was coded and complied in MATLAB R2018a on a Desktop with Intel Core i7-7700  
 690 CPU 3.60GHz and 64 GB RAM. The Hooke-Jeeves pattern search was conducted with  
 691 the MATLAB Optimization Toolbox. For comparative purposes, a benchmark (BM)  
 692 scenario was also designed in which there were no PTs and taxi surcharge.

693 Table 5 displays the BM and PTSDP results and Figure 6 depicts the customer  
 694 waiting times in different periods. We observe from Table 5 that the optimal PT fleet  
 695 size is 3033, the optimal PT shifts are 7 a.m. – 10 a.m. (for  $d = 3$ ) and 4 p.m. – 7 p.m.  
 696 (for  $d = 4$ ), and the optimal surcharge is zero. Moreover, we see that the introduction  
 697 of PTs increases consumer surplus (customer waiting time is shorter with a higher  
 698 service intensity) but decreases producer surplus (the individual profit of each driver in  
 699 peak-periods is lower due to a higher service intensity), and the overall effect on social  
 700 welfare is positive. This means that, in this example, introducing PTs helps improve  
 701 social welfare. Furthermore, as observed in Figure 6, the BM customer waiting time  
 702 violates the LOS constraint in periods from 8 a.m. – 10 a.m. and from 4 p.m. – 7 p.m.  
 703 Hence, by introducing PTs, customer waiting times in the above periods are reduced  
 704 and the LOS constraint is satisfied.

706

707

Table 5 Comparison of BM and PTSDP results

	Optimal PT fleet size	Optimal PT shifts	Optimal surcharge	Social welfare ( $\times 10^7$ )	Consumer surplus ( $\times 10^7$ )	Producer surplus ( $\times 10^7$ )
BM	N/A	N/A	N/A	3.86	2.37	1.49
PTSDP	3033	7 a.m. – 10 a.m. 4 p.m. – 7 p.m.	0	3.89	2.44	1.45

708

709 We then show the scheduling behaviors of drivers in BM and PTSDP solutions,  
710 which are shown in Table 6 and Table 7, respectively. It is interesting to see that in both  
711 the BM and PTSDP solutions, drivers in each group work for a full shift. The non-  
712 resting behaviors of drivers are probably the consequence of a low cumulative working  
713 cost compared with the cumulative revenue that a driver can earn by increasing his/her  
714 work duration. We also note that the optimal PT fleet size in this example is exactly  
715 equal to the lower bound as introduced in Proposition 1, i.e.,  $\underline{N}^p = 3033$ . With this  
716 lower bound of PT fleet size, the LOS constraint is satisfied in all periods and is binding  
717 in period (18,19) with  $w_{(18,19)}^c = \eta = 0.1$ .

718

Table 6 Results for BM driver scheduling equilibrium

Schedule	Driver group	Start time	End time	Duration	Path flow	Driver cost	Individual profit
1	1	4 a.m.	4 p.m.	12	18163	421.1	392.1
2	2	4 p.m.	4 a.m.	12	18163	397.1	400.0

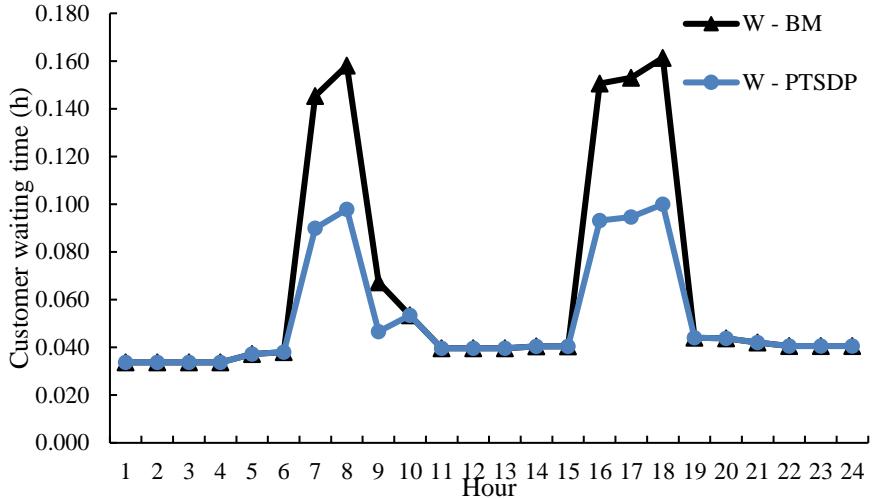
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720

Table 7 Results for PTSDP driver scheduling equilibrium

Schedule	Driver group	Start time	End time	Duration	Path flow	Driver cost	Individual profit
1	1	4 a.m.	4 p.m.	12	18163	571.6	394.1
2	2	4 p.m.	4 a.m.	12	18163	571.6	376.6
3	3	7 a.m.	10 a.m.	3	3033	211	87.8
4	4	4 p.m.	7 p.m.	3	3033	211	90.2

721



722

723

Figure 6 Customer waiting times for taxis in the BM scenario and PTSDP

724 **6.3. Determinant factors to optimal taxi surcharges and PT fleet sizes under**  
 725 **given PT shifts**

726 We then examine the two means in real-world practice, namely implementing a peak-  
 727 period surcharge only and introducing PTs only, to see which one is better in improving  
 728 social welfare and what are the determinant factors to the optimal PT fleet size and  
 729 surcharge. To capture the real-world situations and reduce the complexity of our  
 730 analyses, we fixed the PT shifts to the peak periods only and omitted the LOS constraint  
 731 (14). The morning PT shift is from 7 a.m. to 9 a.m. and the afternoon PT shift is from  
 732 4 p.m. to 7 p.m.

733 To clearly show the effects of the entry cost, the base fare, and the fleet size of NTs,  
 734 we designed three scenarios (denoted as *I*, *II*, and *III*). The base fare  $F$  and the fleet  
 735 size of NTs  $N^n$  differ among the three scenarios, which are listed in Table 8. In each  
 736 scenario, we assume that the entry cost  $c_{eu}^d, \forall (e, u) \in A_0$  (HKD) is the same for all  
 737 driver groups and let it vary from 250 to 350 at an interval of 10. The corresponding  
 738 optimal taxi surcharge and PT fleet size are shown in Figure 7.

739

740

Table 8 Base fare and fleet size of NTs

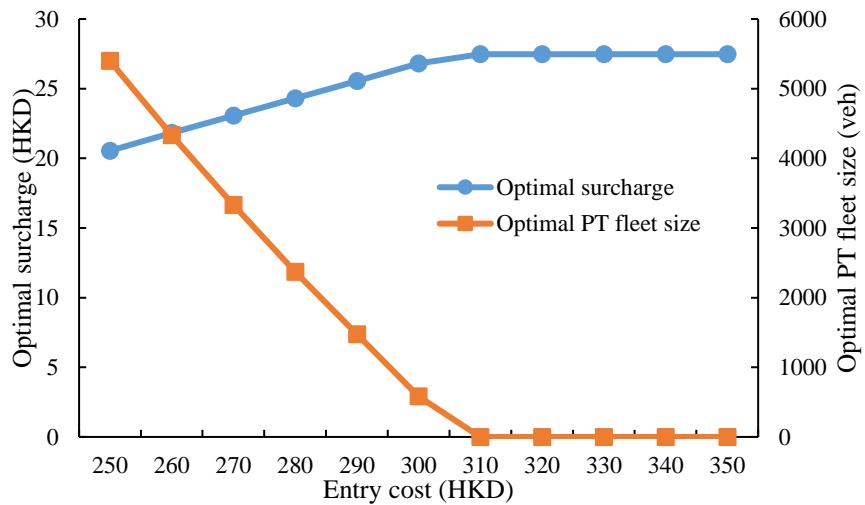
Scenario	Base fare $F$	Fleet size of NTs $N^n$
<i>I</i>	20 (HKD)	18163 (veh)
<i>II</i>	50 (HKD)	8000 (veh)
<i>III</i>	50 (HKD)	18163 (veh)

741

742 It is interesting to observe from Figure 7 that the values of the three parameters  
743 directly affect the optimal taxi surcharge and PT fleet size. Firstly, in Figure 7a  
744 (Scenario *I*) where  $F$  is relatively low, we observe that when  $c_{eu}^d < 310$ , the optimal  
745 surcharge increases with  $c_{eu}^d$  while the optimal PT fleet size decreases instead.  
746 Afterward, the optimal PT fleet size becomes zero and both the optimal surcharge and  
747 PT fleet size remain unchanged against  $c_{eu}^d$ . We note that Figure 7a shows two  
748 situations. The first one ( $c_{eu}^d < 310$ ) is that both taxi surcharge and PTs are needed to  
749 maximize social welfare. The second one is that only a surcharge is needed ( $c_{eu}^d \geq 310$ ).  
750 Secondly, Figure 7b (Scenario *II*) shows the opposite situation to Figure 7a where  $F$   
751 is high but  $N^n$  is low. In this case, only PTs are needed to maximize social welfare  
752 and the surcharge is zero. Thirdly, Figure 7c (Scenario *III*) shows that when both  $F$   
753 and  $N^n$  are high, neither surcharge nor PTs is necessary for the market.

754 We thus conclude from Figure 7 that in terms of social welfare maximization, the  
755 peak-period surcharge and PTs are not always required, depending on the current levels  
756 of the entry cost of taxi drivers, the base fare, and the fleet size of NTs. Furthermore,  
757 there is no guarantee that which means is better than the other.

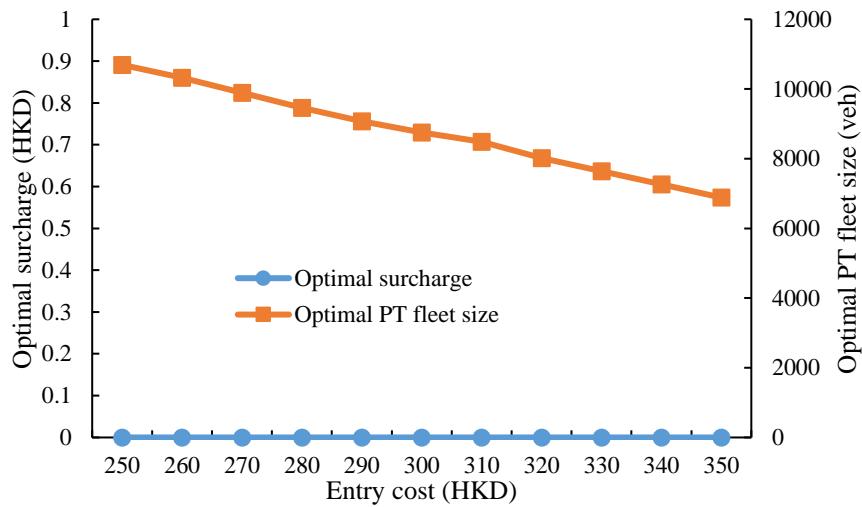
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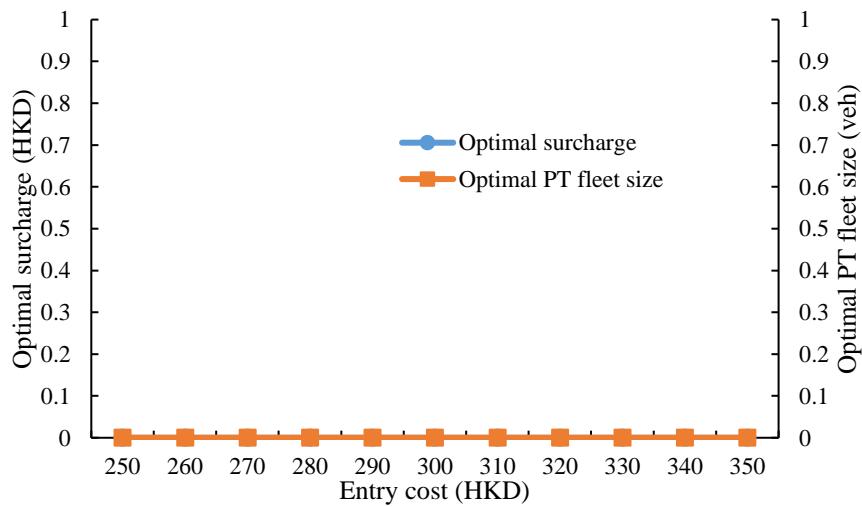
a.  $F = 20, N^n = 18163$



761

762

b.  $F = 50, N^n = 8000$



763

764

c.  $F = 50, N^n = 18163$

765

766

Figure 7 Optimal surcharge and PT fleet size against the entry cost of taxi drivers

767 We use another example to further shed light on the implementation of taxi surcharge  
768 and PTs and their impacts on social welfare, consumer surplus, and producer surplus.  
769 We assume  $c_{eu}^d = 250$ ,  $F = 20$ , and  $N^n = 18163$ . Under these settings, we learn from  
770 Figure 7a that the optimal taxi surcharge and PT fleet size are around 20.5 (HKD) and  
771 5397.5 (veh), respectively. Then, we obtain the corresponding social welfare, consumer  
772 surplus, and producer surplus that are shown in Table 9. In addition, Table 9 also gives  
773 the social welfare, consumer surplus, and producer surplus when the government 1)  
774 only implements a taxi surcharge, 2) only implements PTs, and 3) does nothing on the  
775 current market situation.

776 As shown in Table 9, implementing both the surcharge and PTs yields the largest  
777 social welfare among the four cases and the corresponding consumer and producer  
778 surpluses are both larger than those of the do-nothing case. The rise in consumer surplus  
779 can be seen as the consequence of the reduction in customer waiting time by pricing  
780 out some passengers through the taxi surcharge and introducing more taxis (PTs).  
781 Although implementing the surcharge also raises the trip fare so that consumer surplus  
782 decreases, the decrease cannot offset the increase by lowering customer waiting time.  
783 Besides, the increase in producer surplus compared with the do-nothing case is  
784 obviously due to the significant rise in taxi revenue by implementing the surcharge and  
785 providing more taxis. Although providing more taxis increases the total operating cost,  
786 the resultant increase in total taxi operating cost is insufficient to offset the increase in  
787 taxi revenue so that producer surplus increases. Moreover, it is interesting to observe  
788 that the two cases in which either the surcharge or PTs is introduced also lead to larger  
789 social welfare compared with that of the do-nothing case. However, the changes in  
790 consumer surplus and producer surplus are distinct. For the case with surcharge only,  
791 consumer surplus falls while producer surplus rises, which is respectively because of  
792 the increases in trip fare and taxi revenue resulted from the taxi surcharge. For the case  
793 of providing PTs only, consumer surplus is higher but producer surplus is lower than  
794 that of the do-nothing case. This is the consequence of a lower waiting time cost of  
795 customers and a higher taxi operating cost.

796 The above results clearly show the potential flaw in solely implementing a surcharge  
797 or PTs. Although either method can reduce customer waiting time and mitigate  
798 demand-supply imbalance, we see that either customers or taxis are made better off  
799 with the other party being made worse off compared with the do-nothing case. By  
800 contrast, the implementation of both the surcharge and PTs shows improvements in

801 both the consumer surplus and producer surplus. Therefore, the situations in Singapore  
 802 and Perth may be further improved if the government considers implementing both  
 803 surcharge and PTs.

804

805 Table 9 System performance under different regulation regimes

Taxi surcharge	PTs	Social welfare (HKD)	Consumer surplus (HKD)	Producer surplus (HKD)
√	√	54142895.1	43006503.6	11136391.5
√	✗	54039240.6	40018547.3	14020693.3
✗	√	50608419.0	43299757.6	7308661.3
✗	✗	49643324.1	40598489.5	9044834.5

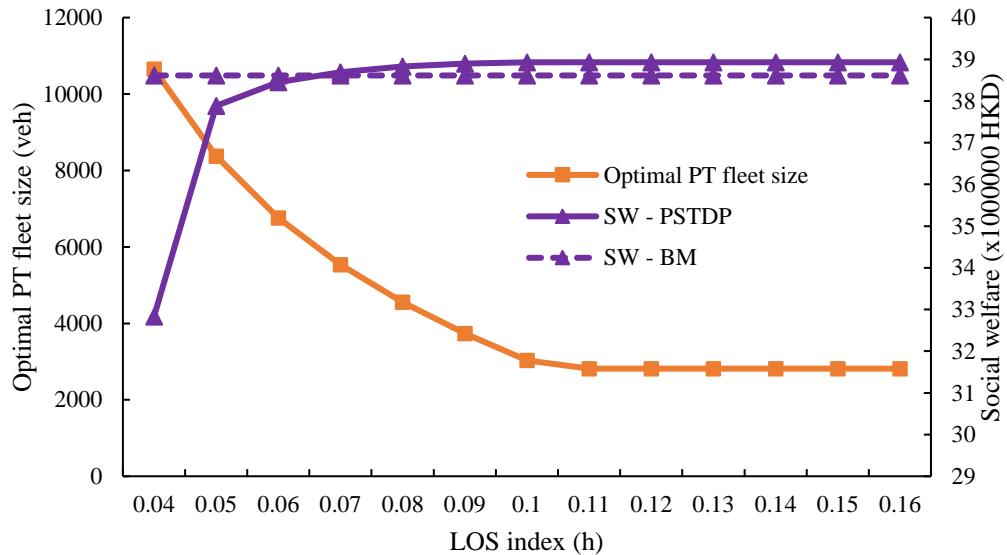
806 *6.4. How the LOS index affects the optimal PT fleet size/shifts and social welfare*

807 We then investigate how the LOS index  $\eta$  (h) affects the optimal PT fleet size/shifts  
 808 to PTSDP and social welfare. The taxi surcharge is not considered in this section to  
 809 better focus on how the LOS index changes the PT shifts and fleet size. As defined in  
 810 Section 4.1, PTSDP must satisfy the LOS constraint (14). The lower the value of  $\eta$   
 811 is, the higher the taxi service quality is. We let  $\eta$  vary from 0.04 (2.4 minutes) to 0.16  
 812 (9.6 minutes) at an interval of 0.01. The corresponding optimal PT fleet size/shifts and  
 813 social welfare were obtained. We also give social welfare in each hour of BM scenario,  
 814 in which there is no PT nor taxi surcharge.

815 The optimal PT fleet size and social welfare of BM/PTSDP are depicted in Figure 8,  
 816 whereas the optimal PT shifts are shown in Table 10. It can be observed from Figure 8  
 817 that the optimal PT fleet size decreases with the LOS index and reaches 2816 when  
 818  $\eta \geq 0.11$ . Moreover, the social welfare of PTSDP increases with  $\eta$  and is less than  
 819 that of BM when  $\eta < 0.06$ . The lower social welfare of PTSDP compared with that of  
 820 BM is clearly because of the presence of PTs, which leads to a lower customer waiting  
 821 time so that both the consumer surplus and taxi revenue increase (taxi fare per ride is  
 822 fixed). However, the increase in taxi operating cost resulted from the entry of PTs is  
 823 higher than the increases in consumer surplus and taxi revenue, which results in a  
 824 decrease in social welfare compared with BM. When  $\eta \geq 0.06$ , PTSDP yields larger

825 social welfare than the BM. This can be explained by the fact that the BM fleet size can  
 826 further increase to improve social welfare.

827



828

829 Figure 8 Optimal PT fleet size and social welfare of BM/PTSDP against the LOS index

830

831 In terms of optimal PT shifts, Table 10 shows that when  $\eta = 0.04$ , the two PT shifts  
 832 are 7 a.m. to 12 p.m. and 2 p.m. to 12 a.m. As  $\eta$  grows, the optimal PT shifts shrink  
 833 to 7 a.m. to 11 a.m. and 4 p.m. to 7 p.m. (when  $\eta = 0.05$ ) and are further confined to  
 834 7 a.m. to 10 a.m. and 4 p.m. to 7 p.m. when  $\eta \in [0.06, 0.16]$ . Afterward, no PTs are  
 835 needed and hence the PT shifts are unavailable.

836 We thus conclude from Figure 8 and Table 10 that the LOS index can influence the  
 837 optimal PT shifts and fleet size. The presence of PTs improves the taxi service quality  
 838 by reducing customer waiting time. Yet, the resulting social welfare decreases  
 839 compared with that of BM. This reveals the possible trade-off that exists between  
 840 welfare maximization and the level of taxi service. Therefore, whether or not to  
 841 introduce PTs depends on how the government balance between the service level to  
 842 taxi passengers and the benefit of the whole society.

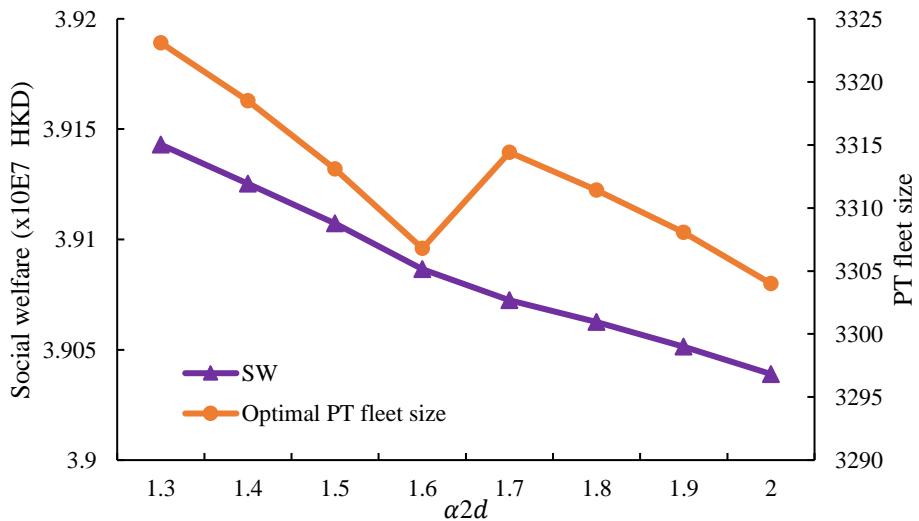
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Table 10 Optimal PT shifts against the LOS index

$\eta$	Morning PT shift	Afternoon PT shift
0.04	7 a.m. to 12 p.m.	2 p.m. to 12 a.m.
0.05	7 a.m. to 11 a.m.	4 p.m. to 7 p.m.
0.06 to 0.16	7 a.m. to 10 a.m.	4 p.m. to 7 p.m.

844 6.5. How the sensitivity of PT drivers towards work duration affects the optimal  
 845 PT fleet size/shifts and social welfare

846 Lastly, we examine how the change of  $\alpha_2^d$  ( $d \in \{3,4\}$ ) defined in Eq. (4) alters the  
 847 optimal PT fleet size/shifts and social welfare. Similar to Section 6.4, taxi surcharge is  
 848 not considered in this section. The value of  $\alpha_2^d$  ( $d \in \{3,4\}$ ) reflects the sensitivity of  
 849 PT drivers towards the work duration of their schedules. As mentioned in Section 6.1.3,  
 850 a part-time driver is expected to be more sensitive to work hours compared with a full-  
 851 time driver because he spends his spare time to do a part-time job. Therefore, by  
 852 assuming that  $\alpha_1^d$  is the same for all driver groups and letting  $\alpha_2^d$  ( $d \in \{3,4\}$ )  
 853 gradually increase, the situation when  $\alpha_2^d$  ( $d \in \{1,2\}$ ) is equal to  $\alpha_2^d$  ( $d \in \{3,4\}$ ) can  
 854 be viewed as the scenario that PT drivers are full-time drivers. In this section, we set  
 855  $\alpha_1^d = 2, \forall d \in D$  and let  $\alpha_2^d$  ( $d \in \{3,4\}$ ) vary from 1.3 to 2 at an interval of 0.1. The  
 856 fleet size of NTs is assumed to be  $N^n = 18163$  and the LOS index is set as  $\eta = 0.1$ .  
 857 All unspecific parameters take the same values as given in Section 6.1.3.  
 858



859

860 Figure 9 Optimal PT fleet size and social welfare against  $\alpha_2^d$

861

862 Figure 9 depicts the optimal PT fleet size and social welfare as  $\alpha_2^d$  varies and Table  
 863 11 shows the optimal PT shifts. We observed from Figure 9 that, on one hand, the  
 864 optimal PT fleet size decreases with  $\alpha_2^d$  when  $\alpha_2^d \in [1.3, 1.6]$  and  $\alpha_2^d \in [1.7, 2]$ .  
 865 When  $\alpha_2^d$  increases from 1.6 to 1.7, the optimal fleet size has a sudden rise from 3306

866 to 3314 because the optimal shifts also change. On the other hand, social welfare  
 867 decreases with  $\alpha_2^d$ , which is resulted from the rising path-specific cost (and therefore  
 868 the falling producer surplus) as  $\alpha_2^d$  increases.

869 Table 11 tells us that the optimal PT shifts shrink as  $\alpha_2^d$  rises. This can be explained  
 870 in a way that as the PT drivers become more sensitive to work duration, extending their  
 871 shifts to off-peak hours results in a higher total taxi operating cost and the  
 872 corresponding decrease in producer surplus cannot be off-set by the rise in consumer  
 873 surplus of the off-peak hours resulted from a lower customer waiting time for taxis. In  
 874 contrast, if the PT drivers are less sensitive to work duration, extending their shifts to  
 875 off-peak hours does not contribute too much to the increase in their total operating costs.  
 876 In this case, the rise in consumer surplus is greater than the fall in producer surplus, and  
 877 therefore social welfare increases.

878 Table 11 Optimal PT shifts against  $\alpha_2^d$

$\alpha_2^d$ ( $d \in \{3, 4\}$ )	Morning PT shift	Afternoon PT shift
1.3 to 1.6	7 a.m. to 11 a.m.	4 p.m. to 10 p.m.
1.7 to 2	7 a.m. to 9 a.m.	4 p.m. to 7 p.m.

879 The above results suggest that in some cases, it would be better to hire full-time  
 880 drivers (or more generally, those who are less sensitive to work duration) as PT drivers  
 881 bring higher social welfare and longer PT shifts that benefit the customers for longer  
 882 periods in a day. However, full-time drivers driving PTs may earn less profit compared  
 883 with those driving NTs because PT shifts are shorter than NT shifts. Therefore, the  
 884 government should work out some methods (e.g., subsidizing the PT drivers) to balance  
 885 the profits between PT and NT drivers. Otherwise, a full-time driver may not be willing  
 886 to be a PT driver for the comparatively lower profit he can earn, causing a shortage of  
 887 labor supply to PTs.

888 **7. Conclusion**

889 We propose a peak-period taxi scheme design problem to simultaneously determine the  
 890 peak-period taxi surcharge and the optimal fleet size/shifts of PTs in a regulated taxi  
 891 market. The problem is formulated as a bi-level program, in which the upper level is  
 892 the government problem and the lower level refers to the taxi driver problem. The  
 893 upper-level objective is to maximize social welfare and we require that customer

894 waiting time for taxis in each period of a day must be lower than a predetermined value  
895 to guarantee the taxi service quality. The lower level is an equilibrium problem that  
896 describes the scheduling behaviors of taxi drivers working in different shifts. A time-  
897 expanded network is used to depict the time-of-day dynamics of demand for and supply  
898 of taxis. The bi-level program is solved by a brute force method combined with the  
899 Hooke-Jeeves pattern search and the Frank-Wolfe algorithm. Numerical experiments  
900 are conducted to give policy implications and managerial insights into the regulation of  
901 taxi markets. In summary, we have the following findings or insights.

- 902 1. In terms of social welfare maximization, the need for a peak-period taxi  
903 surcharge or PTs is highly dependent on the entry cost of taxi drivers, the current  
904 taxi fare, and the fleet size of NTs. Moreover, either implementing a surcharge  
905 or PTs can mitigate the demand-supply imbalance, but solely implementing a  
906 surcharge or PTs may yield a sub-optimal result to the market. Our experimental  
907 results show that implementing a surcharge and PTs simultaneously can reach  
908 social optimum;
- 909 2. The LOS index can directly affect the optimal fleet size and shifts of PTs. A  
910 smaller LOS index (i.e., a higher requirement of LOS) implies the need for more  
911 PTs but lower social welfare. Therefore, there is a trade-off between social  
912 welfare maximization and taxi service quality. The LOS index, which is based  
913 on the empirical evidence for taxi passengers' preference for waiting time, is  
914 critical to support the government in the decision-making process;
- 915 3. The optimal PT shifts are affected by the sensitivity of PT drivers towards the  
916 work duration. The optimal PT shifts become shorter and social welfare falls if  
917 PT drivers are more sensitive to work duration. Therefore, it is suggested that  
918 some full-time drivers should be hired as PT drivers (and working on a split-  
919 shift), but the government should work out some methods to address other issues  
920 such as balancing the profit levels between NT and PT drivers.

921 We believe that this study provides several directions for future studies. First, it  
922 would be meaningful to further analyze the mathematical properties of the proposed  
923 bi-level optimization model and to develop efficient solution methods. Second, this  
924 study only considers the drivers' decision on working hours, which is also known as  
925 the supply at the intensive margin, yet the drivers' participation decisions (also  
926 known as supply at the extensive margin) can still be considered (i.e., the decisions  
927 on whether to be taxi drivers or not) in future studies. Third, another group of  
928 essential stakeholders in the taxi market, i.e., the taxi companies, is not specified in

929 this study. In many cities, taxi drivers do not own taxis but lease from the taxi  
930 companies with a rental fee. Therefore, one possible extension to this study is to  
931 investigate the interaction among the government (or regulator), taxi companies, and  
932 taxi drivers.

## 933 Appendix A

934 The following notations are used in this paper:

935 Sets

936  $T$  Set of nodes in the time-expanded network;  
937  $A$  Set of links in the time-expanded network;  
938  $A_0 - A_4$  Sets of entry, work, transition, rest, exit links in the time-expanded  
939 network;  
940  $P$  Set of paths in the time-expanded network;  
941  $D$  Set of taxi driver groups (shifts).

942

943 Indices

944  $t$  Index of node in the time-expanded network;  
945  $(e, u)$  Index of link in the time-expanded network;  
946  $d$  Index of driver group;  
947  $p$  Index of path (work schedule) in the time-expanded network.

948

949 Decision variables

950 Upper-level decision variables

951  $\gamma$  Non-negative continuous decision variable which represents a taxi  
952 surcharge;  
953  $N^p$  Non-negative continuous decision variable which represents the fleet  
954 size of PTs;  
955  $X_t^d$  Binary decision variable which equals 1 if work node  $t$  is selected into  
956 the shift of group  $d$  drivers, and 0 otherwise;  
957  $y_{eu}^d$  Non-negative continuous decision variable which indicates the amount  
958 of imaginary flow of group  $d$  drivers from  $e$  to  $u$ ;

959	$\phi_{eu}^d$	Binary decision variable which equals 1 if work link $(e,u)$ is selected into the shift of group $d$ drivers, and 0 otherwise;
960		
961	$s_t^d$	Binary decision variable which equals 1 if work node $t$ is chosen as the sink, and 0 otherwise;
962		
963	$\chi_{eu}$	Binary decision variable which equals 1 if a taxi surcharge is implemented in period $(e,u)$ , and 0 otherwise;
964		
965	$\mathbf{X}$	$[X_t^d];$
966	$\mathbf{y}$	$[y_{eu}^d];$
967	$\Phi$	$[\phi_{eu}^d];$
968	$\mathbf{s}$	$[s_t^d];$
969	$\chi$	$[\chi_{eu}].$
970		
971	Lower-level decision variables	
972	$f_p^d$	Non-negative continuous lower-level decision variable which indicates the number (flow) of group $d$ drivers working in schedule (path) $p$ ;
973		
974	$\mathbf{f}$	$[f_p^d].$
975		
976	Functions	
977	$Q_{eu}$	Customer demand for taxis in period $(e,u)$ (trips/h);
978	$F_{eu}$	Taxi fare per ride in period $(e,u)$ (HKD);
979	$v_{eu}^d$	Flow on link $(e,u)$ with respect to group $d$ drivers (veh/h);
980	$v_{eu}$	Total flow on link $(e,u)$ (veh/h);
981	$w_{eu}^c$	Customer waiting time for taxis in period $(e,u)$ (h);
982	$R_{eu}$	Average revenue of all taxi drivers in period $(e,u)$ (HKD);
983	$c_{eu}^d$	Link-specific cost of group $d$ drivers traversing link $(e,u)$ (HKD);
984	$c_p^d$	Path-specific (duration) cost of group $d$ drivers on path $p$ (HKD);
985	$h_p^l$	Total working hour of sub-shift $l$ in schedule $p$ (h);
986		
987	Parameters	

988	$\bar{Q}_{eu}$	Total travel demand in period $(e,u)$ (trips/h);
989	$F$	Flag fare (HKD);
990	$\theta$	Parameter that reflects the sensitivity of customer demand towards the full price of taking taxis (1/HKD);
991	$\kappa$	Value of customer waiting time for taxis (HKD/h);
992	$\delta$	Value of customer in-vehicle travel time (HKD/h);
993	$l_{eu}$	Average trip travel time in period $(e,u)$ (h);
994	$N^n$	Fleet size of NTs (veh);
995	$\omega_{eu}^p$	Link-path incidence which equals 1 if path $p$ traverses link $(e,u)$ , and 0 otherwise;
996	$\eta$	LOS index of taxi service (h);
997	$\Theta, \beta_1, \beta_2$	Parameters of the Cobb-Douglas meeting function.
1000		

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