### Do Poorer Areas Have Poorer Access to Services in Hong Kong?

A Small-Area Analysis Based on Multiple Spatial Accessibility Indicators

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#### Abstract

Previous studies have yielded inconsistent findings regarding whether poorer areas have poorer access to health and social services. Using three indicators of service availability and accessibility, we investigated how the spatial accessibility of 28 types of services varied across quintiles of small-area poverty rates in Hong Kong. The results show that the patterns differed by the indicator used and type of services examined. The service-topopulation ratio tended to yield a "pro-rich pattern", i.e. higher service availability in less poor neighborhoods, but the road-network distance indicator tended to yield a "pro-poor pattern", i.e. a shorter distance by road to the nearest service in poorer neighborhoods; in contrast, the two-step floating catchment area index yielded patterns that were less consistent across different types of services. Consistency in the associations across the three accessibility indicators was found only for a few types of services, e.g. a "pro-poor pattern" for self-study rooms and a "pro-rich pattern" for swimming pools and tennis courts. As the three spatial accessibility indicators tended to generate different results, future research should include careful consideration of the choice of indicators and the context in which these indicators are utilized. Our analysis also indicates that the spatial distribution of services in Hong Kong does not always support the "deprivation amplification theory," i.e. poorer areas are more deprived of resources, while poorer areas had better, not poorer, access to certain services.

## Keywords

Hong Kong; Poverty; Spatial accessibility indicators; Deprivation amplification; Inequality

#### 1. Introduction

Poorer access to services in poorer areas? – findings from past research

A substantial body of research indicates that neighborhood disadvantage is associated with poor health outcomes, independently of individuals' characteristics (Kawakami et al. 2011; Pickett and Pearl 2001). Yet which neighborhood contextual characteristics might be affecting health, and how? Some studies have highlighted the role of neighborhood services and resources in influencing people's life chances and their ability to lead healthy lives (Macintyre et al. 1993; Macintyre 2007; Macintyre et al. 2002; Pearce et al. 2007). To describe the mechanism underlying the association of area deprivation with poor health, Macintyre (2007) put forward the theory of "deprivation amplification" - there is less access to the services or resources that might help a person to lead a healthy life in poorer neighborhoods than in more affluent neighborhoods (Macintyre 2007). However, empirical studies examining "deprivation amplification" across a range of services or resources have produced mixed findings, as is explained in detail below.

Of the neighborhood services / resources studied in relation to health outcomes, health-care services have been the ones most commonly investigated. It has been proposed that the supply of good medical/health care tends to vary inversely with the need for it in the population served; that is to say, good health care is more readily accessible for people, or in neighborhoods, that are better off—a phenomenon known as the "inverse care law" (Hart 1971). However, Adams and White (2005) found that, on the contrary, in England the geographical proximity to general practices was better in poorer areas than in affluent areas. Another type of resource that has received considerable attention is that of food-related services. Some studies from the United States suggest that deprived/poor neighborhoods have poorer access to supermarkets and/or grocery stores that sell healthy food (Alwitt and Donley 1997; Algert et al. 2006; Morland et al. 2002; Zenk et al. 2005). However, some other studies have contradicted this (Macintyre 2007; Pearce et al. 2007). Studies on the spatial distribution of physical activity services have had inconsistent findings. Powell et al. (2006) found that rich neighborhoods had better access to various kinds of physical activity services in the United States. However, Giles-Corti and Donovan (2002) found that some types of physical activity resources/services (such as sport centers, swimming pools, and gyms) were better supplied in deprived neighborhoods of Perth. A study from the Netherlands (Van Lenthe et al. 2005) found that there was no difference between deprived and affluent neighborhoods as regards access to sports services. In a systematic investigation of the access to multiple types of services in Glasgow, Macintyre et al. (2008) found that there was no clear pattern in variations in neighborhood service accessibility by level of neighborhood deprivation; they concluded that academic theories about, and urban policies on, the distribution of services should be based on context-specific empirical evidence. Similarly, basing their recommendations on findings from New Zealand, Pearce et al. (2007) suggested that the association between neighborhood socioeconomic characteristics and community resource access should be context-specific and advised that researchers from other countries should examine this issue locally so as to avoid making unwarranted assumptions and over generalizations (Pearce et al. 2007).

# Indicators of spatial accessibility to services

Penchansky and Thomas (1981) have usefully grouped the quality of access into five dimensions: availability, acceptability, acceptability and accommodation. The last three are essentially non-spatial, while the first two dimensions are spatial in nature. Availability refers to the number of local service points from which a person can choose. Accessibility is travel impedance (distance or time) between user location and service points. In the geography and social sciences literature, the two spatial dimensions are commonly combined and referred to as "spatial accessibility" (Guagliardo 2004). However, most previous studies involved

only one single spatial accessibility indicator, either the availability indicator (e.g. service-to-population ratio) (Block et al. 2004; Macintyre et al. 2008; Morland et al. 2002; Powell et al. 2006) or the accessibility indicator (e.g. distance to nearest service) (Giles-Corti and Donovan 2002; Macintyre et al. 2008; Pearce et al. 2007; Zenk et al. 2005). Ottensmann (1994) suggested that capturing only one aspect of spatial accessibility may overgeneralize the spatial distribution of services, leading to misguided policy making. Therefore sensitivity analysis including multiple spatial accessibility indicators is needed. However, few studies have used different spatial accessibility indicators to examine whether the results are sensitive to the choice of indicators (Macintyre et al. 2008; Powell et al. 2006). Moreover, most previous studies examined only one or a few kinds of resources or services (Algert et al. 2006; Alwitt and Donley 1997; Block et al. 2004; Burns and Inglis 2007; Ellaway et al. 2007; Giles-Corti and Donovan 2002; Morland et al. 2002; Powell et al. 2006; Van Lenthe et al. 2005; Winkler et al. 2006; Zenk et al. 2005), except a few that included a comprehensive analysis of various types of services (Kawakami et al. 2011; Macintyre 2007; Pearce et al. 2007). Given the inconsistent findings from previous research, mostly in Western settings, it is neccessiry to conduct more research investigating how resources and/or services are allocated across neighborhoods of different levels of poverty using multiple spatial accessiblity indicators. Hong Kong, a developed city in Asia, is an appropriate setting for this kind of investigation.

### The unique context of Hong Kong

Hong Kong is one of the most crowded cities in the world, with its 7.1 million people residing on only 7% of a landmass of 1,104 square kilometers (Planning Department 2014). Although Hong Kong only occupies a comparatively small geographic area, the spatial distribution of its population is complex (Monkkonen 2011). In some areas, rich neighborhoods are immediately next to poor neighborhoods, while in other areas, poor neighborhoods are close to each other and form geographic clusters. With such a high-density context and mixed residential pattern, any single indicator is unlikely to sufficiently capture the complex picture. Past research has suggested that the level of service provision varies spatially in Hong Kong (Poon 2009), while these observations were made at a rather large geographic level (e.g. district) based on simple availability indicators. Studies applying more sophisticated indicators such as accessibility indicator or combined indicator (e.g. combing availability and accessibility) are rare in Hong Kong. Sensitivity analysis including multiple spatial accessibility indicators is needed to capture a comprehensive picture. Moreover, previous studies from Hong Kong mainly focused on health care facilities (M. Wong et al. 2009; N. S. Wong et al. 2010) and there is a lack of systematic investigations into spatial variations in access to various types of services. To better allocate resources in Hong Kong, it is necessary to conduct a research comprehensively understanding the spatial distribution of services.

Hong Kong is among one of the most affluent cities in the world (per capita GDP in 2014: US\$40,170). However, it has experienced a widening gap between the rich and the poor over the past two decades; its Gini coefficient increased from 0.451 in 1981 to 0.537 in 2011. In response to such an expanding disparity, the Hong Kong Government published its first Poverty Report and official poverty line in 2013 (Government of the Hong Kong Special Administrative Region 2013). Recent studies from Hong Kong have shown a strong association of area poverty or deprivation with individuals' wellbeing indicators such as mortality (Kandt 2016), suicide risk (Hsu et al. 2015) and life satisfaction (Hsu et al. 2017). There is thus an urgent need to better understand the services and resources allocation in relation to neighborhood poverty level, to inform strategies to alleviate poverty and its impact in Hong Kong. The aims of this study were to investigate (i) whether poorer neighborhoods of Hong Kong have poorer access to various services, including health and social services; and (ii) whether the patterns of spatial accessibility vary by type of services and spatial accessibility indicator.

#### 2. Methods

#### 2.1 Data

We used 2011 census data from the Census and Statistics Department of the Government of the Hong Kong SAR to calculate neighborhood poverty rates. To calculate spatial accessibility indicators we used geocoded services location data (2009 Geo-community Database) and road-network data (2009 Geo-Reference Database) from the Lands Department. Large street blocks (LSBs; 2011: n = 1,620, median population = 2,110, interquartile range 1,472–4,456) were used as a proxy for neighborhoods. LSBs are small geographic units that are demarcated by the Planning Department for the purpose of town planning; they are based on geographic features, such as roads, coastlines, and rivers. The Geographic Information System (GIS) software was used to process the spatial analysis data and manage the spatial databases. The ArcGIS (version 10.2) software from the Environmental Systems Research Institute (ESRI) was used for the map creation and spatial analysis.

Neighborhood poverty rate was defined as the percentage of the local population living below the official poverty line which is defined by the Hong Kong Government as 50% of the median household income by household size (categorized as households with one person, two persons, three persons, four persons, five persons, and six persons and above) (Government of the Hong Kong Special Administrative Region 2013). We divided all 1,620 neighborhoods of Hong Kong into quintiles based on their neighborhood poverty rates, with quintile 1 indicating the least poor areas (lowest neighborhood poverty rates) and quintile 5 indicating the poorest areas (highest neighborhood poverty rates). Each quintile contained 324 neighborhoods (i.e. LSBs).

The 2009 Geo-Community Database provided by the Lands Department included a range of various types of services and resources and their geocoded location information. Based on the main types of services examined in previous studies with regard to their accessibility across areas of various poverty/deprivation levels (Kawakami et al. 2011; Macintyre et al. 2008; Pearce et al. 2007), we grouped 28 types of services with information in the Geo-Community Database into eight categories as follows -

- A. Health-care services (hospitals, clinics/health centers/dispensaries, homes for the elderly)
- B. Food services (supermarkets, "cooked food stalls," convenience stores)
- C. Physical activity/sports services (indoor games halls/recreation centers/sports centers, sports grounds, public gardens/parks, swimming pools, bowling greens, tennis courts)
- D. Education services (child-care centers, kindergartens, primary schools, secondary schools)
- E. Emergency services (fire stations, police stations/police posts)
- F. Exchange services (post offices/post boxes, associations/clubs/societies, community centers/community halls/rural committees/youth centers/welfare centers/community services complexes, family service centers)
- G. Culture and entertainment services (museums/art galleries/exhibition centers, performing arts centers, libraries, self-study rooms, theatres, cinemas)
- H. Transport services (bus termini/Green Minibus termini, light rail stations, car parks)

We built up a topological map of the road networks in Hong Kong based on road-network data in the 2009

Geo-Reference Database supplied by the Lands Department.

# 2.2 Spatial accessibility indicators

To investigate the distribution of the 28 types of services in relation to neighborhood poverty, we used three indicators: (i) a container indicator (availability); (ii) a road-network indicator (accessibility); and (iii) a demand-supply buffer indicator (combing both availability and accessibility) (Chen and Clark 2013).

The container indicator was used to indicate the availability of services in a targeted area; it was calculated as the supply (the number of services) divided by the demand (the population served) and usually referred to as "service-to-population ratio" (Luo and Qi 2009). We calculated the container indicator for each type of services by quintile of small-area (LSB) poverty rates. For five specific types of services that serve age-specific populations (child-care centers, kindergartens, primary schools, secondary schools, and homes for the elderly), we calculated the number of services per 1,000 people aged 0-4, 5-14, 10-19, and 65 and above, respectively. For the other 23 types of services, we calculated the number of services per 1,000 of the population of all ages. The lower value of service-to-population ratio indicates poorer access to services.

The second indicator was a road-network indicator, which is typically given as the shortest distance along a road network from the center of a targeted area to the location of the closest service, indicating the accessibility of services in a specific area (Luo and Qi 2009). We calculated the road-network distances (in meters) from the centroid of each LSB to the closest services using the network analysis module of the ArcGIS 10.2 software program. We used the median, not the mean, road-network distances because their distribution was highly skewed. The greater this distance, the less accessible is the service.

The third indicator was based on the two-step floating catchment area (2SFCA) method and a demand-supply buffer measure. The 2SFCA index was first proposed by Radke (2000) and later modified by (Luo and Wang 2003b, 2003a); it can take into account both of the two dimensions of spatial accessibility of a service: the service-to-population ratio (availability) and proximity (accessibility). The 2SFCA index is calculated in two steps. First, the estimated population within a given distance from a service location is used to calculate the service-to-population ratio for the service location; this is done (and separate ratios calculated) for each service location (for a particular type of service) within a given area. Second, all the separate service-to-population ratios calculated in the first step are summed to yield an overall service-to-population ratio for those who reside within a given area (Luo and Wang 2003a). In this study, the detailed steps were as follows -

In Step 1, for each service location j we identified all LSB centroids k that were within a circular area of radius  $d_0$  from location j (this was assumed to be the catchment area of the service); we then calculated the service-to-population ratio  $R_j$  within the catchment area of the service:

$$R_j = \frac{S_j}{\sum_{k \in \{d_{kj} < d_0\}} P_k}$$

where  $P_k$  is the population of LSB k (the centroid of which is located within the catchment area of service j);  $S_j$ is the number of services (equal to 1 in this study) at location j; and  $d_{kj}$  is the distance between k and j ( $d_{kj} < d_0$ ). In Step 2, for each LSB i we identified all the services, j, that were located within a radius of  $d_0$  from the LSB centroid's location (this was assumed to be the catchment area in this LSB). Finally, we summed the service-topopulation ratios derived in step 1:

$$A_{i}^{F} = \sum_{j \in \{d_{ij} < d_{0}\}} R_{j} = \sum_{j \in \{d_{ij} < d_{0}\}} \frac{S_{j}}{\sum_{k \in \{d_{kj} < d_{0}\}} P_{k}}$$

where  $A_i^F$  stands for the 2SFCA index;  $R_j$  is the service-to-population ratio at service location *j* located within the catchment area of LSB *i*; and  $d_{ij}$  is the distance between *i* and *j*. The lower the value of the 2SFCA index, the poorer is the access to services for the residents of that LSB. In this study, we used 2,500m as the radius because it is described as being a reasonable walking distance (Donkin (1999); people typically travel by car, public transport, or taxi for distances greater than that (Winkler et al. 2006). In a procedure similar to the one we used with the second indicator, we calculated the 2SFCA index of each service for each LSB; we also calculated the median 2SFCA index for each quintile of area poverty, as the distribution of the 2SFCA indexes was highly skewed.

### 2.3 Statistical analysis

We compared the container indicators across the poverty quintiles using a chi-squared test. The comparisons of median road-network distances and 2SFCA indices across the quintiles were conducted using a nonparametric test (Mood's median test) as the data did not follow a normal distribution. A *p* value of Chi-squared test/Mood's median test lower than 0.05 refers to a significant difference of spatial accessibility of services across the poverty quintiles. Furthermore, we investigated whether poverty quintiles were associated with spatial accessibility to services using Spearman's correlation coefficients.

Based on the results of chi-squared test / Mood's median test and Spearman's correlation coefficient, we classified the association of the service spatial accessibility with the poverty quintiles into three groups: a "prorich pattern", a "pro-poor pattern", or "no clear pattern". "Pro-rich pattern" refers to the situation that richer areas have better access to services compared to poorer areas. While, "pro-poor pattern" refers to the situation that poorer areas have better access to services compared to richer areas. Specifically, a pattern of spatial accessibility with (i) a significant positive correlation (coefficient > 0; p < 0.05) or (ii) a non-significant positive correlation (coefficient > 0; p < 0.05) but with a significant difference (p < 0.05) across the poverty quintiles

was defined as a "pro-rich pattern" for the road-network indicator and as a "pro-poor pattern" for the container indicator and the demand-supply buffer indicator. A pattern of spatial accessibility with (i) a significant negative correlation (coefficient < 0; p < 0.05) or (ii) a non-significant negative correlation (coefficient < 0; p > 0.05) but with a significant difference (p < 0.05) across the poverty quintiles was defined as a "pro-rich pattern" for the container indicator and demand-supply buffer indicator and as a "pro-poor pattern" for the road-network indicator. The others were defined as "no clear pattern."

All analyses were performed using the ArcGIS 10.2 and StataMP 13 software programs.

## 3. Results

Figure 1 shows the distribution of neighborhood poverty in Hong Kong. Table 1 shows population sizes, number of neighborhoods, and neighborhood poverty rates by poverty quintile in Hong Kong in 2011. The poverty rates of neighborhoods in the least poor quintile ranged from 0.0% to 5.1%, while those in the poorest quintile ranged from 23.7% to 55.7%.



Fig.1 Spatial distribution of neighborhood poverty in Hong Kong by quintile (based on 2011 census data)

**Table 1** Descriptive data of the quintiles of neighborhood poverty

	Quintiles of neighborhood poverty						
	1 (least poor)	2	3	4	5 (poorest)		
Number of people	1,027,591	1,133,959	1,186,917	1,573,051	1,894,644		
Number of neighborhoods	324	324	324	324	324		
Neighborhood poverty rates (range)	0.00%-5.13%	5.14%-10.22%	10.23%-15.75%	15.76%-23.72%	23.73%-55.70%		

Table 2 shows detailed results of the various associations between poverty quntiles and each of the three accessibility indicators by type of services and indicator. Table 3 summarizes the patterns of associations (i.e. pro-rich, pro-poor, or no clear patterns) based on results shown in Table 2. As shown in Table 3, the patterns differed by the indicator used and type of services examined. In terms of the indicator used, for service-to-population ratio, 20 out of 28 types of services showed a pro-rich pattern, i.e. higher service availability in less poor neighborhoods. By contrast, 24 types of services showed a pro-poor pattern based on the road-network

distance indicator, i.e. a shorter distance by road to the nearest service in poorer neighborhoods. The 2SFCA index tended to show no strong evidence for an association between spatial accessibility and poverty quintiles -14 out of 28 types of services yielded "no clear pattern". In terms of the type of services examined, consistency in the associations across the three spatial accessibility indicators was found only for three types of services - a pro-poor pattern for self-study rooms (in the culture and entertainment services category) and a pro-rich pattern for swimming pools and tennis courts (both in the physical activity and sports services category). Some weak consistency, i.e. two indicators showing the same direction of associations with the third indicator showing no clear association, was found for the following seven types of services – two of the three indicators showed a "pro-poor pattern" for five types of services, i.e. clinics/health centers/dispensaries in the health-care services category, cooked food stalls in the food services category, kindergartens in the education services category, family service centers in the exchange services, and libraries in the culture and entertainment services category; two of the three indicators showed a "pro-rich pattern" for two types of services, i.e. bowling greens in the physical activity and sports services category and car parks in the transport services category. For other types of services a contradictory pattern was commonly found, mainly a pro-rich pattern based on service-to-population ratio and a pro-poor pattern according to the road-network distance indicator.

**Table 2** Quintiles of neighborhood poverty: number of each service (N); percentage of total services (%); number of each service per 1,000 of the population (higher values indicate better access); median road-network distance (in meters) to the nearest service (higher values indicate poorer access; the x axis of the graphs was reversed for ease of comparison with the other two spatial accessibility indicators); median 2SFCA index (higher values indicate better access)

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
А.						
Hospitals	1 – Least poor	15	30.0	0.015	2,013	0.007

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
	2	13	26.0	0.011	1,829	0.007
	3	9	18.0	0.008	1,814	0.007
	4	10	20.0	0.006	1,621	0.007
	5 – Poorest	3	6.0	0.002	1,603	0.006
	Total	50	100.0	0.007 1 2 3 4 5	1,771 5 4 3 2 1	0.007 1 2 3 4 5
	p value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.001	p = 0.024	p = 0.066
	Correlation coefficient <sup>b</sup>			-1.000	-1.000	-0.707
	(p value)			( <i>p</i> < 0.001)	(p < 0.001)	(p = 0.182)
Clinics/hea	1 – Least poor	48	126.5	0.047	1,028	0.051
lth	2	70	18.2	0.062	697	0.054
centers/dis	3	81	21.0	0.068	589	0.056
pensaries	4	119	30.9	0.076	480	0.057
	5 – Poorest	67	17.4	0.035 1 2 3 4 5	507 5 4 3 2 1	0.061 1 2 3 4 5
	Total	385	100.0	0.056	644	0.056
	p value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p < 0.001	p = 0.057
	Correlation coefficient <sup>b</sup>			0.000	-0.900	1.000
	(p value)			(p = 1.000)	(p = 0.037)	( <i>p</i> < 0.001)
Homes for	1 – Least poor	71	9.3	0.793	828	0.882
the elderly	2	137	18.0	1.000	557	0.883
	3	176	23.2	1.086	381	0.906
	4	187	24.6	0.796	289	1.004
	5 – Poorest	189	24.9	0.595 1 2 3 4 5	316 5 4 3 2 1	0.941 1 2 3 4 5
	Total	760	100.0	0.808	454	0.922
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p < 0.001	p = 0.005
	Correlation coefficient <sup>b</sup>			-0.300	-0.900	0.900
	(p value)			(p = 0.624)	(p = 0.037)	(p = 0.037)
В.						
Supermar	1 – Least poor	108	17.4	0.105	516	0.103
kets	2	118	19.0	0.104	358	0.101
	3	114	18.4	0.096	286	0.099
	4	132	21.3	0.084	258	0.104
	5 – Poorest	149	24.0	0.079 1 2 3 4 5	281 5 4 3 2 1	0.099 1 2 3 4 5
	Total	621	100.0	0.091	323	0.102
	p value of chi²/median testª			p = 0.068	p < 0.001	<i>p</i> = 0.619
	Correlation coefficient <sup>b</sup>			-1.000	-0.900	-0.308
	(P value)			(p < 0.001)	(p = 0.037)	(p = 0.614)
Cooked	1 – Least poor	15	12.9	0.015	1,260	0.017
food stalls	2	10	8.6	0.009	911	0.017
	3	19	16.4	0.016	689	0.017

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
	4	24	20.7	0.015	582	0.018
	5 – Poorest	48	41.4	0.025	626	0.018
	Total	116	100.0	0.017	814	0.017
				$\mathbf{V}$		
				1 2 3 4 5	5 4 3 2 1	1 2 3 4 5
	p value of chi²/median testª			p = 0.012	<i>p</i> < 0.001	p = 0.210
	Correlation coefficient <sup>b</sup>			0.667	-0.900	0.866
	(p value)			(p = 0.219)	(p = 0.037)	(p = 0.058)
Convenien	1 – Least poor	213	16.0	0.207	503	0.181
ce stores	2	241	18.1	0.213	285	0.186
	3	287	21.5	0.242	202	0.194
	4	315	23.6	0.200	186	0.216
	5 – Poorest	278	20.8	0.147 1 2 3 4 5	220 5 4 3 2 1	0.188 1 2 3 4 5
	Total	1,33	100.0	0.196	263	0.193
		4				
	p value of chi²/median testª			p < 0.001	p < 0.001	<i>p</i> = 0.278
	Correlation coefficient <sup>b</sup>			-0.600	-0.700	0.700
	(p value)			(p = 0.285)	(p = 0.188)	(p = 0.188)
С.						
Indoor	1 – Least poor	41	28.3	0.040	1,024	0.022
games	2	24	16.6	0.021	840	0.021
halls/recre	3	31	21.4	0.026	661	0.021
ation	4	28	19.3	0.018	648	0.020
centers/spo	5 – Poorest	21	14.5	0.011 1 2 3 4 5	745 5 4 3 2 1	0.019 1 2 3 4 5
rts centers	Total	145	100.0	0.021	762	0.020
	p value of chi²/median testª			p < 0.001	p < 0.001	p = 0.006
	Correlation coefficient <sup>b</sup>			-0.900	-0 700	-0.975
					01100	
Sports	(p value)			(p = 0.037)	(p=0.188)	(p = 0.005)
grounds	(p value) 1 – Least poor	272	17.4	( <i>p</i> = 0.037) 0.265	( <i>p</i> = 0.188) 481	( <i>p</i> = 0.005) 0.091
8	(p value) 1 – Least poor 2	272 280	17.4 17.9	( <i>p</i> = 0.037) 0.265 0.247	(p= 0.188) 481 403	( <i>p</i> = 0.005) 0.091 0.093
g	(p value) 1 – Least poor 2 3	272 280 312	17.4 17.9 20.0	( <i>p</i> = 0.037) 0.265 0.247 0.263	(p= 0.188) 481 403 373	( <i>p</i> = 0.005) 0.091 0.093 0.092
g	(p value) 1 – Least poor 2 3 4	272 280 312 327	17.4 17.9 20.0 20.9	( <i>p</i> = 0.037) 0.265 0.247 0.263 0.208	(p= 0.188) 481 403 373 329	( <i>p</i> = 0.005) 0.091 0.093 0.092 0.102
g	(p value) 1 – Least poor 2 3 4 5 – Poorest	272 280 312 327 372	17.4 17.9 20.0 20.9 23.8	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$	(p = 0.005) 0.091 0.093 0.092 0.102 0.107 1 2 3 4 5
g	(p value) 1 – Least poor 2 3 4 5 – Poorest Total	272 280 312 327 372 1,56	17.4 17.9 20.0 20.9 23.8 100.0	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5 0.229	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$ $379$	( <i>p</i> = 0.005) 0.091 0.093 0.092 0.102 0.107 1 2 3 4 5 0.097
g	(p value) 1 – Least poor 2 3 4 5 – Poorest Total	272 280 312 327 372 1,56 3	17.4 17.9 20.0 20.9 23.8 100.0	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5 0.229	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$ $379$	( <i>p</i> = 0.005) 0.091 0.093 0.092 0.102 0.107 1 2 3 4 5 0.097
g	(p value) 1 – Least poor 2 3 4 5 – Poorest Total p value of chi <sup>2</sup> /median test <sup>a</sup>	272 280 312 327 372 1,56 3	17.4 17.9 20.0 20.9 23.8 100.0	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5 0.229 $p < 0.001$	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$ $379$ $p < 0.001$	(p = 0.005) 0.091 0.093 0.092 0.102 0.107 1 2 3 4 5 0.097 $p = 0.023$
g	<pre>(p value) 1 - Least poor 2 3 4 5 - Poorest Total p value of chi<sup>2</sup>/median test<sup>a</sup> Correlation coefficient<sup>b</sup></pre>	272 280 312 327 372 1,56 3	17.4 17.9 20.0 20.9 23.8 100.0	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5 0.229 $p < 0.001$ -0.900	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$ $379$ $p < 0.001$ $-0.900$	(p = 0.005) 0.091 0.093 0.092 0.102 0.102 0.107 1 2 3 4 5 0.097 $p = 0.023$ 0.900
g	<pre>(p value) 1 - Least poor 2 3 4 5 - Poorest Total p value of chi<sup>2</sup>/median test<sup>a</sup> Correlation coefficient<sup>b</sup> (p value)</pre>	272 280 312 327 372 1,56 3	17.4 17.9 20.0 20.9 23.8 100.0	(p = 0.037) 0.265 0.247 0.263 0.208 0.196 1 2 3 4 5 0.229 $p < 0.001$ -0.900 $(p = 0.037)$	(p=0.188) $481$ $403$ $373$ $329$ $356$ $5$ $4$ $3$ $2$ $1$ $379$ $p < 0.001$ $-0.900$ $(p = 0.037)$	(p = 0.005) 0.091 0.093 0.092 0.102 0.107 1 2 3 4 5 0.097 $p = 0.023$ 0.900 $(p = 0.037)$

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
Public	2	262	21.1	0.231	305	0.187
gardens/pa	3	240	19.3	0.202	282	0.183
rks	4	217	17.5	0.138	297	0.191
	5 – Poorest	238	19.2	0.126	277	0.186
	Total	1,24	100.0	0.182 1 2 3 4 5	305 5 4 3 2 1	0.187 1 2 3 4 5
		2				
	p value of chi²/median testª			p < 0.001	p = 0.005	p = 0.550
	Correlation coefficient <sup>b</sup>			-1.000	-0.900	-0.500
	(p value)			(p < 0.001)	(p = 0.037)	(p = 0.391)
Swimming	1 – Least poor	356	50.6	0.346	410	0.103
pools	2	188	26.7	0.166	547	0.094
	3	81	11.5	0.068	589	0.095
	4	53	7.5	0.034	728	0.087
	5 – Poorest	25	3.6	0.013 1 2 3 4 5	783 5 4 3 2 1	0.072 1 2 3 4 5
	Total	703	100.0	0.103	613	0.087
	p value of chi²/median testª			<i>p</i> < 0.001	<i>p</i> < 0.001	p < 0.001
	Correlation coefficient <sup>b</sup>			-1.000	1.000	-0.900
	(p value)			(p < 0.001)	(p < 0.001)	( <i>p</i> =0.038)
Bowling	1 – Least poor	2	7.1	0.002	3,485	0.001
greens	2	16	57.1	0.014	2,957	0.001
	3	8	28.6	0.007	3,517	0.000
	4	1	3.6	0.001	3,261	0.001
	5 – Poorest	1	3.6	0.001 1 2 3 4 5	3,916 5 4 3 2 1	0.000 1 2 3 4 5
	Total	28	100.0	0.004	3,470	0.001
	p value of chi²/median testª			p < 0.001	<i>p</i> = 0.125	<i>p</i> < 0.001
	Correlation coefficient <sup>b</sup>			-0.667	0.500	-0.577
	(p value)			(p = 0.219)	(p = 0.391)	( <i>p</i> =0.308)
Tennis	1 – Least poor	297	39.9	0.289	675	0.108
courts	2	219	29.4	0.193	808	0.103
	3	119	16.0	0.100	894	0.100
	4	46	6.2	0.029	879	0.097
	5 – Poorest	64	8.6	0.034 1 2 3 4 5	900 5 4 3 2 1	0.083 1 2 3 4 5
	Total	745	100.0	0.109	833	0.098
	p value of chi²/median testª			p < 0.001	p = 0.013	p < 0.001
	Correlation coefficient <sup>b</sup>			-0.900	0.900	-1.000
	(p value)			(p = 0.037)	(p = 0.037)	( <i>p</i> < 0.001)
D.						
Child-care	1 – Least poor	71	21.1	1.208	771	1.463
centers	2	66	19.6	1.287	586	1.554

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
	3	60	17.9	1.515	558	1.465
	4	64	19.0	1.427	516	1.482
	5 – Poorest	75	22.3	1.371	562	1.438
	Total	336	100.0	1.348	582	1.473
				1 2 3 4 5	5 4 3 2 1	1 2 3 4 5
	p value of chi²/median test <sup>a</sup>			p = 0.727	p < 0.001	p = 0.137
	Correlation coefficient <sup>b</sup>			0.600	-0.700	-0.300
	(p value)			( <i>p</i> =0.284)	(p = 0.188)	(p = 0.624)
Kindergart	1 – Least poor	177	18.6	3.011	465	3.835
ens	2	162	17.0	3.158	366	4.132
	3	163	17.1	4.117	291	3.827
	4	210	22.1	4.683	266	4.026
	5 – Poorest	240	25.2	4.388 1 2 3 4 5	286 5 4 3 2 1	3.990 1 2 3 4 5
	Total	952	100.0	3.820	318	3.963
	p value of chi²/median test <sup>a</sup>			p < 0.001	p < 0.001	<i>p</i> = 0.236
	Correlation coefficient <sup>b</sup>			0.900	-0.900	0.100
	(p value)			(p = 0.037)	(p = 0.037)	(p = 0.873)
Primary	1 – Least poor	113	19.9	1.098	579	1.082
schools	2	100	17.6	1.039	444	1.068
	3	90	15.8	1.023	428	1.059
	4	116	20.4	1.024	378	1.077
	5 – Poorest	149	26.2	0.857 1 2 3 4 5	409 5 4 3 2 1	1.105 1 2 3 4 5
	Total	568	100.0	0.989	440	1.075
	p value of chi <sup>2</sup> /median test <sup>a</sup>			<i>p</i> = 0.312	p < 0.001	p = 0.747
	Correlation coefficient <sup>b</sup>			-0.900	-0.900	0.300
	(p value)			(p = 0.037)	(p = 0.037)	(p = 0.624)
Secondary	1 – Least poor	119	21.1	1.060	650	0.770
schools	2	98	17.4	0.831	523	0.795
	3	105	18.7	0.867	521	0.782
	4	101	17.9	0.597	456	0.804
	5 – Poorest	140	24.9	0.598 1 2 3 4 5	473 5 4 3 2 1	0.793 1 2 3 4 5
	Total	563	100.0	0.746	518	0.791
	p value of chi <sup>2</sup> /median test <sup>a</sup>			<i>p</i> < 0.001	<i>p</i> = 0.003	<i>p</i> = 0.973
	Correlation coefficient <sup>b</sup>			-0.800	-0.900	0.500
	(p value)			(p = 0.104)	(p = 0.037)	(p = 0.391)
E.						
Fire	1 – Least poor	27	22.0	0.026	1,229	0.018
stations	2	27	22.0	0.024	1,034	0.017
	3	20	16.3	0.017	913	0.017

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
	4	19	15.4	0.012	897	0.017
	5 – Poorest	30	24.4	0.016	886	0.016
	Total	123	100.0	0.018	976	0.017
				•		
				1 2 3 4 5	5 4 3 2 1	1 2 3 4 5
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.047	p < 0.001	p = 0.351
	Correlation coefficient <sup>b</sup>			-0.900	-1.000	-0.894
	(p value)			(p = 0.037)	(p < 0.001)	(p = 0.041)
Police	1 – Least poor	37	25.3	0.036	1,393	0.017
stations/po	2	18	12.3	0.016	1,196	0.015
lice posts	3	26	17.8	0.022	1,150	0.014
	4	22	25.1	0.014	1,089	0.016
	5 – Poorest	43	29.5	0.023 1 2 3 4 5	1,035 5 4 3 2 1	0.015 1 2 3 4 5
	Total	146	100.0	0.021	1,152	0.015
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.003	p = 0.015	p = 0.344
	Correlation coefficient <sup>b</sup>			-0.300	-1.000	-0.359
	(p value)			(p = 0.624)	(p < 0.001)	(p = 0.553)
F.						
Post	1 – Least poor	258	23.7	0.251	295	0.171
offices/post	2	190	17.5	0.168	252	0.161
boxes	3	201	18.5	0.169	229	0.158
	4	201	18.5	0.128	237	0.155
	5 – Poorest	237	21.8	0.125 1 2 3 4 5	232 5 4 3 2 1	0153 1 2 3 4 5
	Total	1,08	100.0	0.159	251	0.158
		7				
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p = 0.001	p = 0.015
	Correlation coefficient <sup>b</sup>			-0.900	-0.700	-1.000
	(p value)			(p = 0.037)	(p = 0.188)	(p < 0.001)
Associatio	1 – Least poor	22	22.7	0.021	1,941	0.010
ns/clubs/so	2	16	16.5	0.014	1,673	0.010
cieties	3	17	17.5	0.014	1,609	0.009
	4	19	19.6	0.012	1,596	0.009
	5 – Poorest	23	23.7	0.012 1 2 3 4 5	1,233 5 4 3 2 1	0.010 1 2 3 4 5
	Total	97	100.0	0.014	1,622	0.010
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.307	<i>p</i> = 0.016	p = 0.642
	Correlation coefficient <sup>b</sup>			-0.949	-1.000	-0.289
	(p value)			(p = 0.014)	(p < 0.001)	(p = 0.638)
Communit	1 – Least poor	53	10.2	0.052	756	0.070
У	2	53	10.2	0.047	579	0.071

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
centers/rur	3	80	15.4	0.067	463	0.071
al	4	153	29.4	0.097	364	0.071
committees	5 – Poorest	181	34.8	0.096	380	0.067
/youth	Total	520	100.0	0.076	481	0.070
/welfare				1 2 3 4 5	5 4 3 2 1	1 2 3 4 5
centers/co	p value of chi <sup>2</sup> /median test <sup>a</sup>			<i>p</i> < 0.001	p < 0.001	p = 0.049
mmunity	Correlation coefficient <sup>b</sup>			0.800	-0.900	-0.224
services	(p value)			(p = 0.104)	(p = 0.037)	(p = 0.718)
Family	1 – Least poor	5	7.9	0.005	1,571	0.009
service	2	5	7.9	0.004	1,158	0.009
centers	3	10	15.9	0.008	921	0.009
	4	19	30.2	0.012	813	0.009
	5 – Poorest	24	38.1	0.013 1 2 3 4 5	866 5 4 3 2 1	0.009 1 2 3 4 5
	Total	63	100.0	0.009	1,052	0.009
	p value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.065	<i>p</i> < 0.001	p = 0.363
	Correlation coefficient <sup>b</sup>			0.900	-0.900	0.000
	(p value)			(p = 0.037)	(p = 0.037)	(p = 0.742)
G.						
Museums,	1 – Least poor	84	38.9	0.082	1,304	0.022
art	2	43	19.9	0.038	1,033	0.022
galleries/ex	3	41	19.0	0.035	939	0.021
hibition	4	20	9.3	0.013	1,069	0.017
centers,	5 – Poorest	28	13.0	0.015 1 2 3 4 5	1,140 5 4 3 2 1	0.016 1 2 3 4 5
performin	Total	216	100.0	0.032	1,091	0.018
g arts	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p = 0.001	p < 0.001
centers	Correlation coefficient <sup>b</sup>			-0.900	-0.100	-0.975
	(p value)			(p = 0.035)	(p = 0.873)	(p = 0.005)
Libraries	1 – Least poor	19	10.7	0.018	897	0.021
	2	21	11.9	0.019	781	0.022
	3	33	18.6	0.028	677	0.022
	4	49	27.7	0.031	639	0.021
	5 – Poorest	55	31.1	0.029 1 2 3 4 5	636 5 4 3 2 1	0.022 1 2 3 4 5
	Total	177	100.0	0.026	722	0.021
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p = 0.131	p < 0.001	p = 0.960
	Correlation coefficient <sup>b</sup>			0.900	-1.000	0.289
	(p value)			(p = 0.037)	(p = 0.019)	(p = 0.638)
Self-study	1 – Least poor	25	10.9	0.024	958	0.027
rooms	2	23	10.0	0.020	754	0.028
	3	28	12.2	0.024	635	0.028

Services	Quintiles of neighborhood	n	%	Number of services per 1,000	Median road-network	Median 2SFCA index
	poverty			of the population	distance (meters to nearest	
					service)	
	4	74	32.3	0.047	562	0.030
	5 – Poorest	79	34.5	0.042	556	0.030
				$\sim$	_	
				1 2 3 4 5	5 4 3 2 1	1 2 3 4 5
	Total	229	100.0	0.034	649	0.029
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p < 0.001	p = 0.124
	Correlation coefficient <sup>b</sup>			0.718	-1.000	0.949
	(p value)			(p = 0.172)	(p < 0.001)	(p = 0.014)
Theatres	1 – Least poor	17	32.1	0.017	2,077	0.007
and	2	16	30.2	0.014	1,829	0.007
cinemas	3	8	15.1	0.007	1,737	0.007
	4	6	11.3	0.004	1,761	0.008
	5 – Poorest	6	11.3	0.003 1 2 3 4 5	1,755 5 4 3 2 1	0.008 1 2 3 4 5
	Total	53	100.0	0.008	1,853	0.007
	<i>p</i> value of chi <sup>2</sup> /median test <sup>a</sup>			p < 0.001	p = 0.029	p = 0.125
	Correlation coefficient <sup>b</sup>			-1.000	-0.700	0.867
	(p value)			( <i>p</i> < 0.001)	(p = 0.188)	(p = 0.058)
H.						
Bus	1 – Least poor	232	23.2	0.226	495	0.135
termini/Gr	2	170	17.0	0.150	410	0.134
een	3	173	17.3	0.146	361	0.135
Minibus	4	193	19.3	0.123	381	0.133
termini/lig	5 – Poorest	233	23.3	0.123 1 2 3 4 5	386 5 4 3 2 1	0.127 1 2 3 4 5
ht rail	Total	1,00	100.0	0.147	403	0.132
stations		1				
	p value of chi <sup>2</sup> /median test <sup>a</sup>			р	p = 0.002	p = 0.032
	Correlation coefficient <sup>b</sup>			-0.975	-0.600	-0.821
	(p value)			(p = 0.005)	(p = 0.285)	(p = 0.089)
Car parks	1 – Least poor	451	26.9	0.439	263	0.253
	2	365	21.8	0.322	257	0.254
	3	320	19.1	0.270	225	0.246
	4	283	16.9	0.180	256	0.238
	5 – Poorest	258	15.4	0.136 1 2 3 4 5	279 5 4 3 2 1	0.228 1 2 3 4 5
	Total	1,67	100.0	0.246	259	0.241
		7				
	p value of chi <sup>2</sup> /median test <sup>a</sup>			<i>p</i> < 0.001	p = 0.189	<i>p</i> < 0.001
	Correlation coefficient <sup>b</sup>			-1.000	0.100	-0.900
	(p value)			( <i>p</i> < 0.001)	(p = 0.873)	(p = 0.037)

<sup>a</sup> Chi-square or median test with the null hypothesis that there is no difference in the values of the spatial accessibility indicators across the quintiles of neighborhood poverty.

<sup>b</sup> Spearman's correlation coefficient for the correlation between neighborhood poverty quintile and spatial accessibility indicator.

**Table 3** Pro-rich, pro-poor, or no clear patterns in the spatial accessibility of 28 types of services across the quintiles of neighborhood poverty according to three spatial accessibility indicators (number of services per 1,000 of the population, median road-network distance, and median 2SFCA index). 2SFCA index: two-step floating catchment area method index.

Services	Pattern based on number	Pattern based on median	Pattern based on median
	of service locations per	road network distance	2SFCA index
	1,000 of the population	(shortest distance by road	
		to nearest service)	
A. Health-care services			
Hospitals	pro-rich	pro-poor	no clear pattern
Clinics/health centers/dispensaries	no clear pattern	pro-poor	pro-poor
Homes for the elderly	pro-rich	pro-poor	pro-poor
B. Food services			
Supermarkets	pro-rich	pro-poor	no clear pattern
Cooked food stalls	pro-poor	pro-poor	no clear pattern
Convenience stores	pro-rich	pro-poor	no clear pattern
C. Physical activity and sports service	25		
Indoor games halls/recreation	nro rich		nro rich
centers/sports centers	pro-nen	рго-роог	pro-men
Sports grounds	pro-rich	pro-poor	pro-poor
Public gardens/parks	pro-rich	pro-poor	no clear pattern
Swimming pools	pro-rich	pro-rich	pro-rich
Bowling greens	pro-rich	no clear pattern	pro-rich
Tennis courts	pro-rich	pro-rich	pro-rich
D. Education services			
Child-care centers	no clear pattern	pro-poor	no clear pattern
Kindergartens	pro-poor	pro-poor	no clear pattern
Primary schools	pro-rich	pro-poor	no clear pattern
Secondary schools	pro-rich	pro-poor	no clear pattern
E. Emergency services			
Fire stations	pro-rich	pro-poor	pro-rich
Police stations/police posts	pro-rich	pro-poor	no clear pattern
F. Exchange services			
Post offices/post boxes	pro-rich	pro-poor	pro-rich
Associations/clubs/societies	pro-rich	pro-poor	no clear pattern
Community centers/rural			
committees/youth /welfare	pro-poor	pro-poor	pro-rich
centers/community services			

Services	Pattern based on number	Pattern based on median	Pattern based on median
	of service locations per	road network distance	2SFCA index
	1,000 of the population	(shortest distance by road	
		to nearest service)	
Family service centers	pro-poor	pro-poor	no clear pattern
G. Culture and entertainment services	3		
Museums/art galleries/exhibition	ana aish		ana sish
centers/performing arts centers	pro-rich	pro-poor	рго-псп
Libraries	pro-poor	pro-poor	no clear pattern
Self-study rooms	pro-poor	pro-poor	pro-poor
Theatre and cinemas	pro-rich	pro-poor	no clear pattern
H. Transport services			
Bus termini/Green Minibus			
termini/light rail stations	pro-rich	pro-poor	pro-rich
Car parks	pro-rich	no clear pattern	pro-rich

## 4. Discussion

# 4.1 Main findings

In this study, we investigated whether poorer areas had poorer access to a wide range of services, including health and social services, in Hong Kong. We used three different spatial accessibility indicators to examine the access to 28 different types of services across 1,620 neighborhoods grouped into poverty quintiles based on local poverty rates. The results show that the patterns differed by the indicator used and type of services examined. The service-to-population ratio tended to yield a "pro-rich pattern", i.e. higher service availability in less poor neighborhoods, but the road-network distance indicator tended to yield a "pro-poor pattern", i.e. a shorter distance by road to the nearest service in poorer neighborhoods; in contrast, the 2SFCA index yielded patterns that were less consistent across different types of services. Consistency in the associations across the three accessibility indicators was found only for a few types of services, e.g. a "pro-poor pattern" for self-study rooms and a "pro-rich pattern" for swimming pools and tennis courts. The distribution of services in Hong Kong did not always supports the deprivation amplification theory, i.e. poorer areas are more deprived of resources.

### 4.2 Difference in findings by spatial accessibility indicator

Most of previous studies (Block et al. 2004; Giles-Corti and Donovan 2002; Morland et al. 2002; Pearce et al. 2007; Zenk et al. 2005) focused on only one aspect of spatial accessibility, either the availability indicator (e.g. service-to-population ratio) or the accessibility indicator (e.g. distance to nearest service), but this may be insufficient within the high-density context and complex residential pattern of Hong Kong. Ottensmann (1994) suggested that capturing only one aspect of spatial accessibility may overgeneralize the spatial distribution of services, leading to misguided policy making, as different indicator captures different aspect of spatial accessibility. In our study, the container indicator (availability) tended to show a "pro-rich pattern" across the neighborhoods of different poverty quintiles, yet the road-network indicator (accessibility) tended to show a "pro-poor pattern"; in contrast, the demand-supply buffer indicator (combining availability and accessibility) yielded less-consistent patterns and weaker evidence of a difference in spatial accessibility between neighborhoods of different poverty levels. One possible explanation for this finding is related to the unique context of Hong Kong: the services examined may tend to be located in richer areas, contributing to the "prorich pattern" according to the container indicator; however the highly densely populated poorer areas (e.g., those with public housing) are immediately adjacent to these richer areas and therefore geographically close to the services located therein (Fujita 2016), and this may have contributed to the "pro-poor pattern" according to the road-network indicator. At the same time, the demand-supply buffer indicator is a rather mixed indicator and produces a mixed picture, showing only weak associations between spatial accessibility and the poverty quintiles. In a recent study from Hong Kong, Kandt et al. (Kandt 2016) showed that an area factor, "centrality" (shorter distances to facilities), was associated with increased mortality, in accordance with our finding of a

"pro-poor pattern" of spatial accessibility based on the road-network indicator if poverty would be associated with mortality. In our study, a consistent pattern across the three spatial accessibility indicators was found only for three types of services. The inconsistent findings across different indicators suggest that, in future research into spatial accessibility and poverty, the choice of spatial accessibility indicators should be carefully considered, as should the context in which these indicators are utilized and being understood. Moreover, future studies should investigate residents' service use patterns and attempts should be made to better understand how to properly determine spatial accessibility.

# 4.3 Difference in findings by type of services

Our results also suggest that the spatial accessibility patterns varied by the type of services studied; this tallies with the differentiated model of Macintyre et al. (2008), according to which some resources are equally accessible to the rich and the poor, some are easier to access in deprived areas, and some are easier to access in richer areas. For health-care services, our results do not support the "inverse care law" (Hart 1971; Fiscella 2005). This may be related to the fact that the Government has played an important role in the provision of health services in Hong Kong and the market is not completely determined by the private sector. Over 85% of the hospital services are provided by the Government owned Hospital Authority. The provision of the medical and health services are very much related to the number of residents in the district with no consideration to their income level. Hence, some kinds of health-care services—namely, clinics/health centers/dispensaries—are better supplied in poorer populated areas. With regard to food-related services, we found—as have some Western studies (Block et al. 2004; Burns and Inglis 2007; Holsten 2009)—that cooked food stalls are easier to access in poorer, densely populated areas. However, no clear patterns in the spatial accessibility of supermarkets

and convenience stores were identified. For physical activity and sports services, the trend toward a "pro-rich pattern" is clearer than other types of services. Some sports facilities such as swimming pools and tennis courts are usually available in private building blocks in Hong Kong, and such services are commonly lacking in poorer areas. For certain types of services supplied by the government such as family service centers, libraries, and self-study rooms, they are not lacking in poorer areas, and this may be contributable to the effort of the Hong Kong Government to provide additional support for disadvantaged areas. However, current governmental policies concerning the allocation of services in Hong Kong are generally based on distribution of population, while the demographic/socioeconomic characteristics of a district's population are not commonly considered.

## 4.4 Strengths and limitations

To the best of our knowledge, this study is among the first to systematically examine, in a non-Western setting, access to a variety of services—including health and social services—across neighborhoods with different poverty levels. Three spatial accessibility indicators were used to enable us to conduct a more comprehensive analysis of the spatial accessibility of services than only one or two indicators would have allowed. However, the study has several limitations. First, we have focused on spatial accessibility of services and did not measure non-spatial aspects of access to services, such as affordability, acceptability and accommodation. Second, we focus on "potential" access to services and did not measure "realized" access to services. For example, people might not use the services within or close to their residential area: they may more frequently use services that are near their place of work or their children's schools. There is evidence that, for some types of services, people more often use those closer to their place of residence (for example, when purchasing food, engaging in educational activities, and using health services); for other types of services (for example, when purchasing non-

food items and using social support services) most people use services farther away from their place of residence (Matthews 2005). Third, although we tried to use an advanced demand-supply buffer indicator to avoid the "container problem" (which stems from assuming that all services are contained in a target area), there still remains the geographic-scale issue: the choice of geographic scale may influence the research findings. In our analysis, we used the LSB as our basic geographic unit and assumed that all the residents in one target LSB are concentrated at the centroid. Moreover, following previous studies, we used 2,500m as the radius when calculating the demand-supply buffer indicator (Donkin 1999; Winkler et al. 2006); however, although a radius of 2,500m may be appropriate in some Western cities, it may not be appropriate for Hong Kong, it being a very densely populated city that is well-served by public transport. A longer radius might be more appropriate as Hong Kong residents are willing to, or often do, travel farther to make use of services than their Western counterparts.

### 4.5 Implications

Access to services plays a significant role in ensuring well-being of community (Sallis 2016; Larson et al. 2009; Kaczynski and Henderson 2008; Papas et al. 2007; Ford and Dzewaltowski 2008; Moore et al. 2008; Powell et al. 2007; Wang et al. 2007). Providing service based on residential location is essential and a matter of public policy. It has been widely adopted by some researchers, activists and policy makers that poorer neighborhoods were more likely to lack services. However, policies simply based on the deprivation amplification model may be misguided if based on poor empirical information (Macintyre 2007). Our data from Hong Kong suggest that it may not always be true that poorer neighborhoods have poorer access to services. The associations of spatial accessibility with the poverty quintiles varied by the type of services and spatial accessibility indicator. The

findings support Lineberry's ecological hypothesis that the spatial distribution of services is complex (Lineberry 1977). Urban policies should be based on service-specific and indicator-specific empirical evidence for the distribution of neighborhood services.

# 4.6 Conclusion

Out data did not yield poverty-spatial accessibility patterns consistent with the deprivation amplification hypothesis: in Hong Kong, spatial accessibility of services is not always poorer in poorer areas. Although our study has some limitations, our results have clear implications concerning the formulation of new, evidencebased, context-specific, and service-specific theories upon which urban policymaking should be based. Future studies should further investigate spatial accessibility of specific types of services, using various spatial accessibility indicators, and should relate such spatial accessibility of various wellbeing outcomes across different contexts.

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